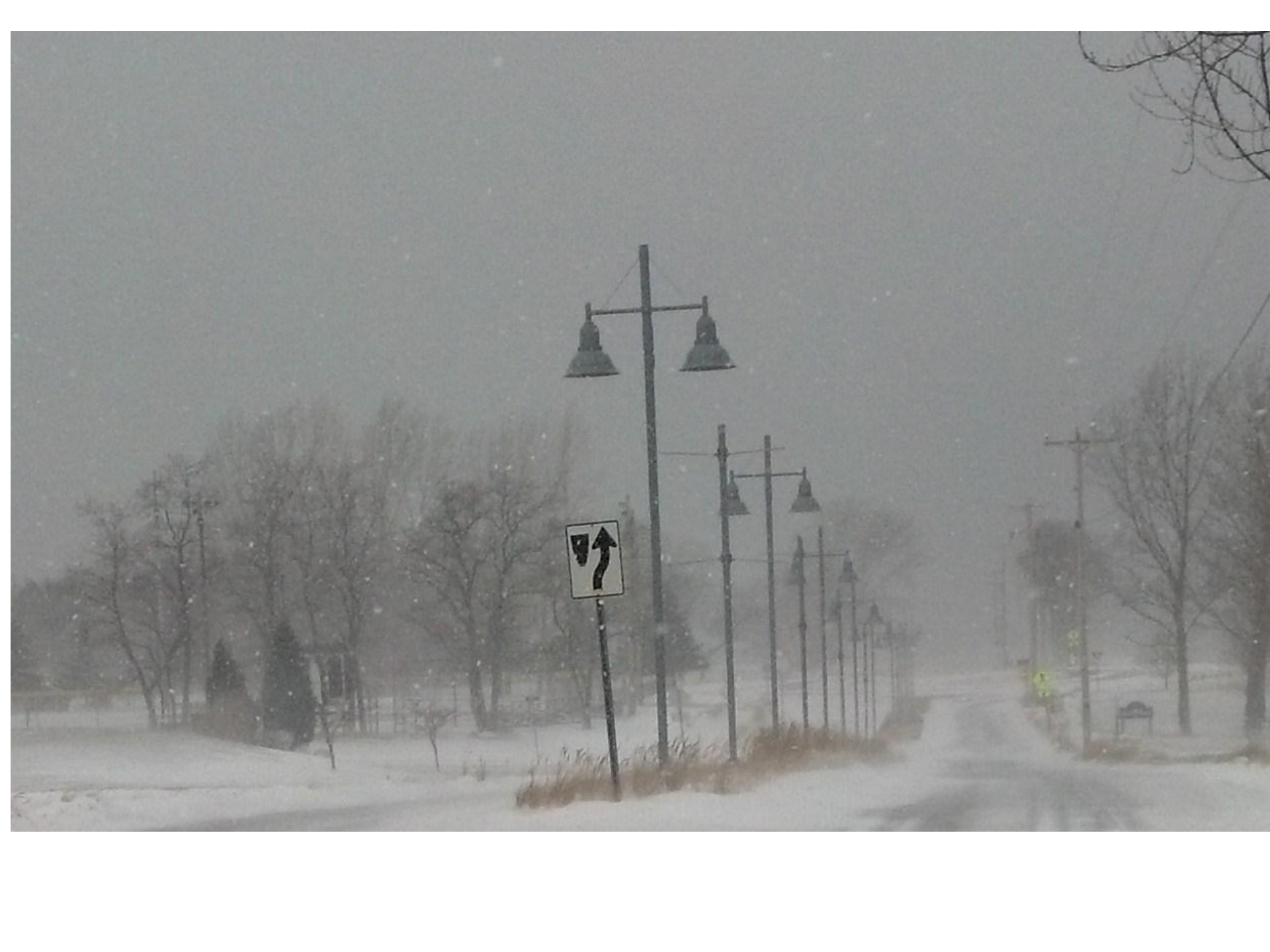


# City of Manistee



## 2013 Street Asset Management Plan





# Outline

- Review of City's Program
- What is Street Asset Management
- What has been Accomplished
- Current Condition of Streets
- How do other Communities Fund Streets
- What Level of Investment is Needed
- Process Moving Forward

Major Streets  
18.4 Miles



# Local Streets

29.4 Miles



# Review of Asset Mgt. Program

- Education & Training
  - Staff attended 2007 & 2008 Asset Management Conferences
  - Staff attended 2008 Asphalt Seminar
  - Staff attended PASER Training Sessions
  - Hosted Introduction to Asset Management seminar at City Hall for elected officials
    - Invited officials from other road agencies

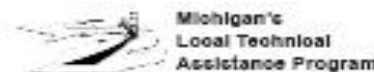
# Introduction to **Transportation Asset Management**



## *A Workshop for Elected Officials*

Thursday, January 10, 2008

Manistee City Hall



# Review of Asset Mgt. Program

- Plan Discussion, Adoption & Awards
  - Staff presented report on plan progress Mar 2008
  - Staff presented at MML Reg 6 mtg May 2008
  - Council worksession discussion on plan Jun 2008
  - Council approves plan & work candidates Aug 2008
  - City presents at 2009 Michigan  
Transportation Asset Mgt. Conference May 2009
  - City receives 2009 TAMC  
Organization Award May 2009
  - City cited as example in award-winning  
LTAP paper published in 2009 by TRB
  - Presented at APWA Conference Nov 2012



# Michigan Transportation Asset Management Conference

*Asset Management – Putting practice on the  
pavement with treatments, strategies and practices*



**May 19, 2009**  
Kellogg Hotel &  
Conference Center  
East Lansing, Michigan

**POSTPONED**  
Upfront & Company  
Marquette, Michigan



Sponsored by



2009 Organization Award



*Honors*

**City of Manistee**

For Demonstrating Outstanding Achievement in Implementing  
the Core Principles of Asset Management

# Review of Asset Mgt. Program

- Projects

- Hot-In-Place + Overlay 2009
- 12<sup>th</sup> St. End 2009
- Harbor Drive 2009
- 12<sup>th</sup> Street Glens 2010
- Crack sealing 2011, 2012
- Jones Street Sewer Separation 2010
- Glocheski & Veterans Oak Grove (Cat A) 2010
- Truck Route (Vine, 13<sup>th</sup>, Main) (Cat F) 2010
- Cedar Street Sewer Separation 2011
- Cedar Street Orphan Streets 2011
- First Street 2011
- Spruce Street Hill (2nd to 4<sup>th</sup>) 2011
- Monroe Street 2011
- Kosciusko Street (Small Urban) 2013

# Outline

- Review of City's Program
- **What is Street Asset Management**
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- Current Condition of Streets
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# What is Asset Management?

**“An ongoing process of maintaining, upgrading, and operating physical assets cost effectively, based on a continuous physical inventory and condition assessment”**

**Source: Act 499 of the Public Acts of 2002.**

**Translation: Taking care  
of what you've got**



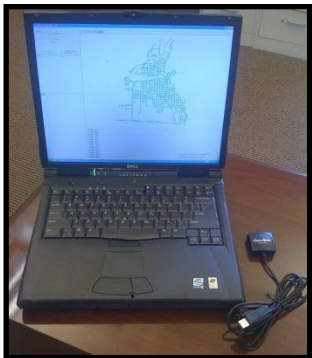
# Manistee

## Asset Management Process

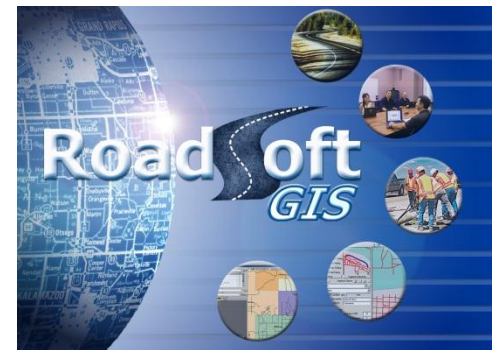
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# Assess Current Condition

- **PASER** rating system
- **PA**vement **S**urface **E**valuation and **R**ating
- Professionally rated in May 2007
- DPW crew has rated each year since
- Use Roadsoft & Laptop Data Collector



Michigan  
Local Technical  
Assistance Program



# PASER Asphalt Roads Manual

**RATING  
10**



**RATING  
7**



**RATING  
4**



**RATING  
1**



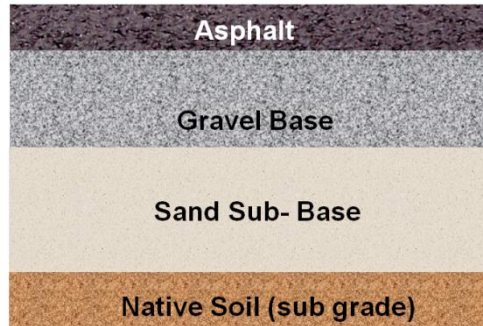
## Rating system

Surface rating	Visible distress*	General condition/ treatment measures
<b>10</b> Excellent	None.	New construction.
<b>9</b> Excellent	None.	Recent overlay. Like new.
<b>8</b> Very Good	No longitudinal cracks except reflection of paving joints. Occasional transverse cracks, widely spaced (40' or greater). All cracks sealed or tight (open less than 1/4").	Recent sealcoat or new cold mix. Little or no maintenance required.
<b>7</b> Good	Very slight or no raveling, surface shows some traffic wear. Longitudinal cracks (open 1/4") due to reflection or paving joints. Transverse cracks (open 1/4") spaced 10' or more apart, little or slight crack raveling. No patching or very few patches in excellent condition.	First signs of aging. Maintain with routine crack filling.
<b>6</b> Good	Slight raveling (loss of fines) and traffic wear. Longitudinal cracks (open 1/4"–1/2"), some spaced less than 10'. First sign of block cracking. Slight to moderate flushing or polishing. Occasional patching in good condition.	Shows signs of aging. Sound structural condition. Could extend life with sealcoat.
<b>5</b> Fair	Moderate to severe raveling (loss of fine and coarse aggregate). Longitudinal and transverse cracks (open 1/2") show first signs of slight raveling and secondary cracks. First signs of longitudinal cracks near pavement edge. Block cracking up to 50% of surface. Extensive to severe flushing or polishing. Some patching or edge wedging in good condition.	Surface aging. Sound structural condition. Needs sealcoat or thin non-structural overlay (less than 2")
<b>4</b> Fair	Severe surface raveling. Multiple longitudinal and transverse cracking with slight raveling. Longitudinal cracking in wheel path. Block cracking (over 50% of surface). Patching in fair condition. Slight rutting or distortions (1/2" deep or less).	Significant aging and first signs of need for strengthening. Would benefit from a structural overlay (2" or more).
<b>3</b> Poor	Closely spaced longitudinal and transverse cracks often showing raveling and crack erosion. Severe block cracking. Some alligator cracking (less than 25% of surface). Patches in fair to poor condition. Moderate rutting or distortion (1" or 2" deep). Occasional potholes.	Needs patching and repair prior to major overlay. Milling and removal of deterioration extends the life of overlay.
<b>2</b> Very Poor	Alligator cracking (over 25% of surface). Severe distortions (over 2" deep) Extensive patching in poor condition. Potholes.	Severe deterioration. Needs reconstruction with extensive base repair. Pulverization of old pavement is effective.
<b>1</b> Failed	Severe distress with extensive loss of surface integrity.	Failed. Needs total reconstruction.

\* Individual pavements will not have all of the types of distress listed for any particular rating. They may have only one or two types.

# What Destroys Asphalt? Water!

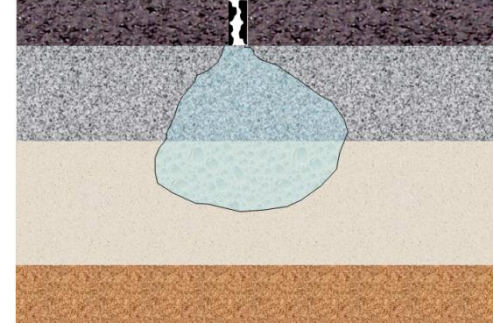
*Typical Pavement Layers*



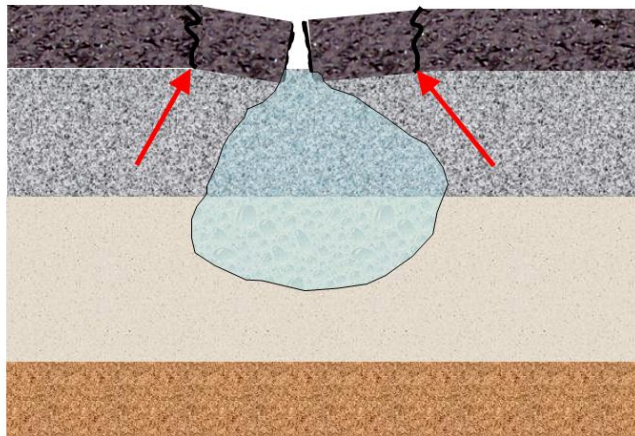
*First Distress*



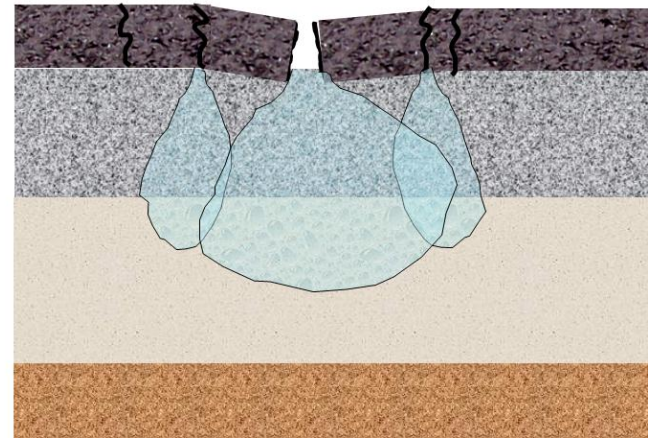
*Water Intrusion*



*Base Weakening & Loss of Support*

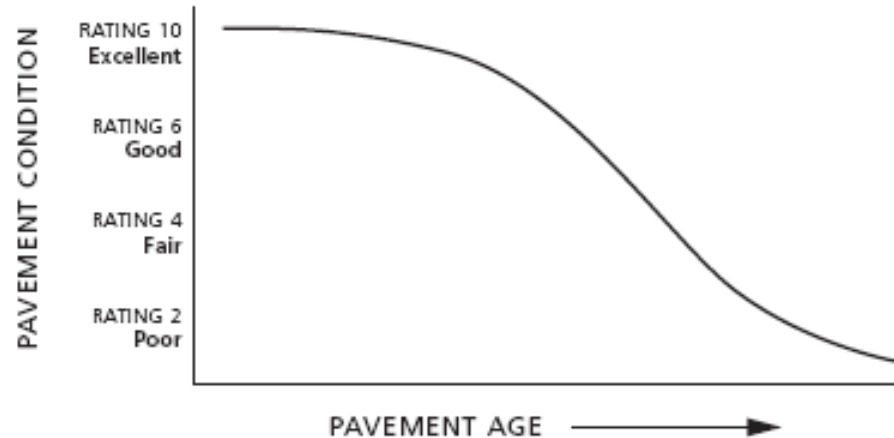


*Distress Propagation*





# How Pavement Ages



In addition to indicating the surface condition of a road, a given rating also includes a recommendation for needed maintenance or repair. This feature of the rating system facilitates its use and enhances its value as a tool in ongoing road maintenance.

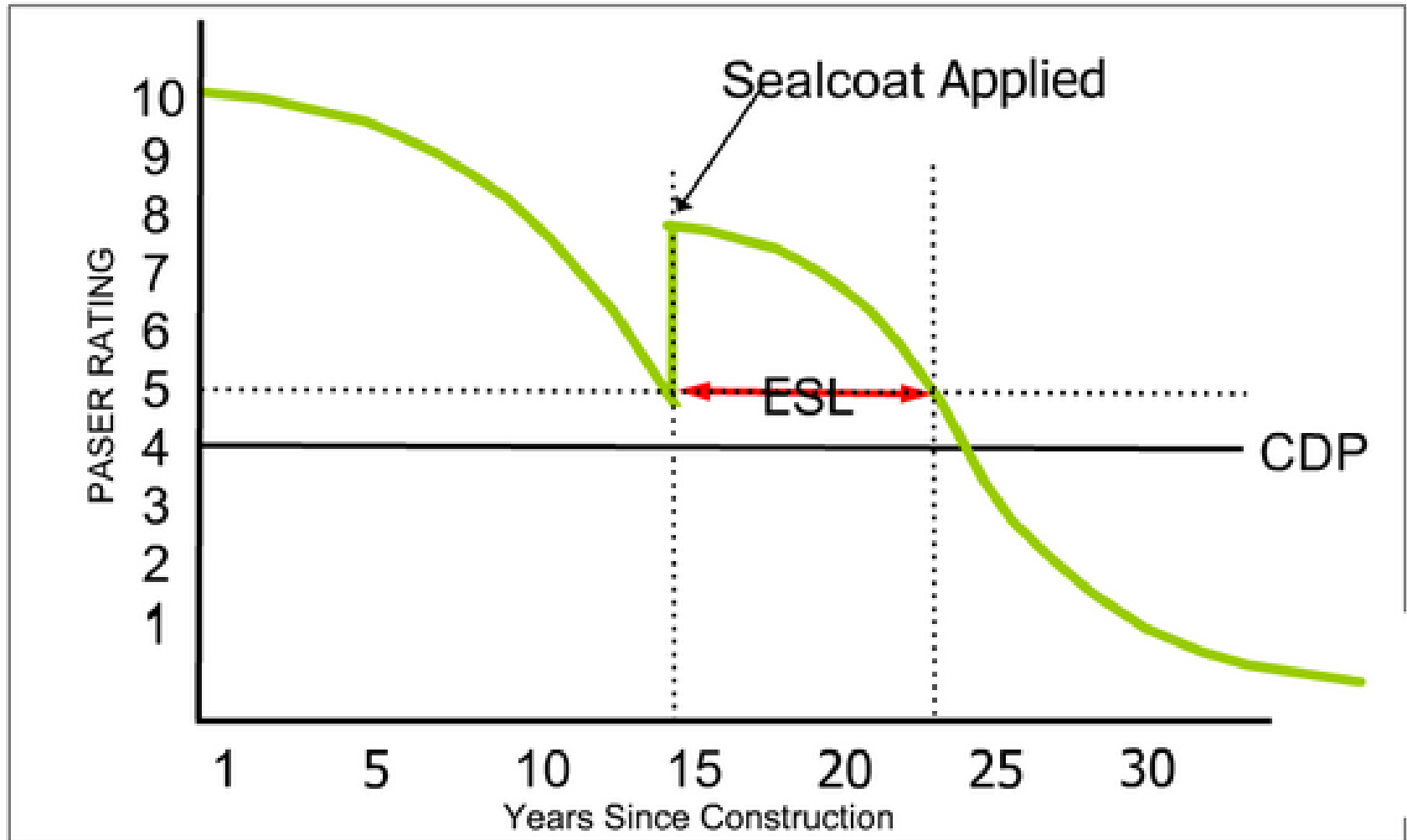
## RATINGS ARE RELATED TO NEEDED MAINTENANCE OR REPAIR

Rating 9 & 10	No maintenance required
Rating 8	Little or no maintenance
Rating 7	Routine maintenance, cracksealing and minor patching
Rating 5 & 6	Preservative treatments (sealcoating)
Rating 3 & 4	Structural improvement and leveling (overlay or recycling)
Rating 1 & 2	Reconstruction

# Key Pavement Management Terms

- CDP - Critical Distress Point
  - The CDP is the point where the pavement distress changes from needing preventive maintenance to needing structural improvement.
- RSL - Remaining Service Life
  - RSL is the time in years from the present where the pavement reaches the point where distresses are structural in nature (CDP) and preventive maintenance treatments are no longer beneficial.
- ESL – Extended Service Life
  - ESL is the time in years added to the current RSL based on the type of fix used. It does not represent the longevity of the treatment

# Pavement Deterioration Curve



# Manistee

## Asset Management Process

1. Assess Current Condition (PASER)
- 2. Select Appropriate Treatments**
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# Select Appropriate Treatments

- Wide variety of treatments available
- Some work better in urban settings
- Preventative Maintenance
- Heavy Maintenance
- Light Rehabilitation
- Heavy Rehabilitation
- Reconstruction

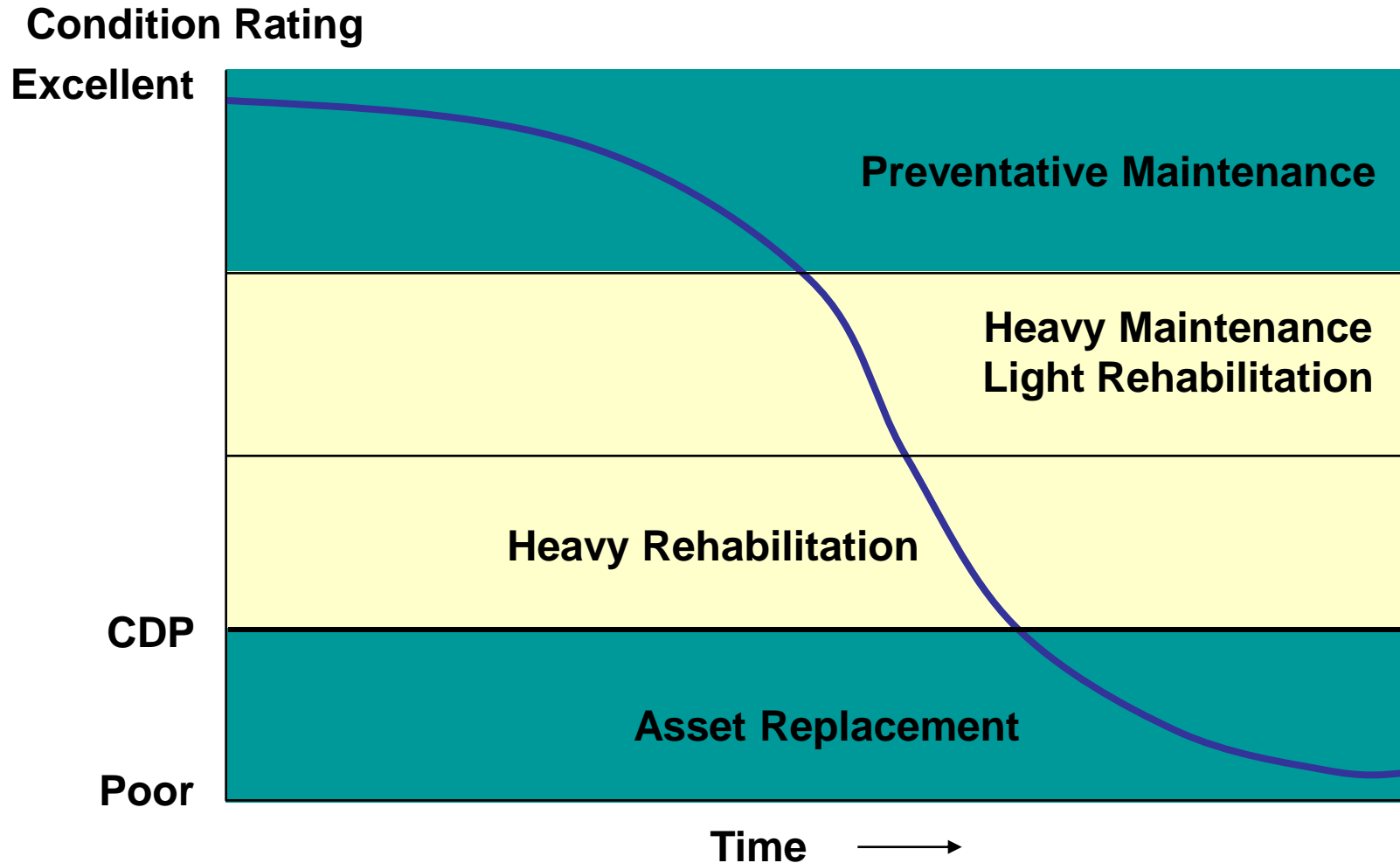
# The Key to Asset Management?

The Right Fix,

At the Right Time,

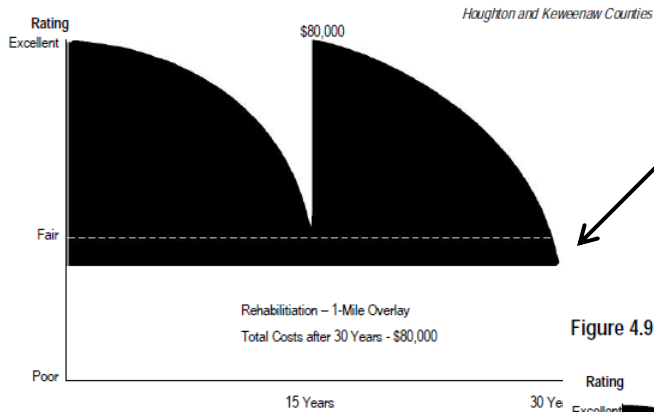
In the Right Place.

# Window of Opportunity



# Example of Asset Management

Figure 4.8 Pavement Strategy 1  
Overlay Every 15 Years



\$80,000  
Less than Fair

Asset Management:

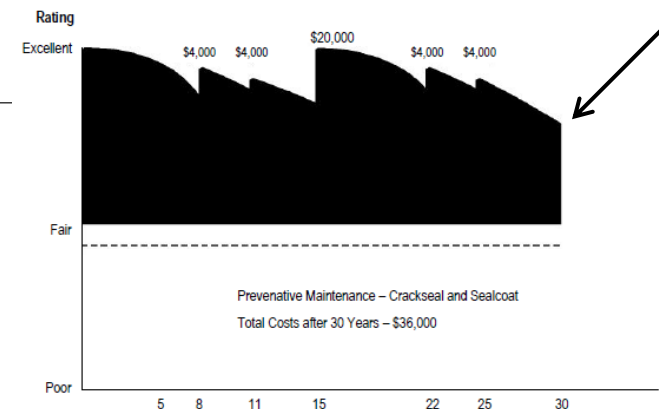
- Lower Cost
- Better Condition

Figure 4.9 Pavement Strategy 2  
Seal Coat Every 10 Years



\$40,000  
Slightly Better  
than Fair

Figure 4.10 Pavement Strategy 3  
Mix of Fixes



\$36,000  
Nearly Good



# PASER Ratings

Routine & Preventative Maintenance

PASER 8, 9, 10 = Roadsoft GOOD

- Plowing
- Salting
- Sweeping
- Clean Catch Basin
- Seal Cracks (8)



# Solutions — Crack Seal



# Solutions — Crack Seal

- Fills crack with asphalt sealant
- Seals pavement from water and debris
- Lasts 1 to 2 years
- Used for discrete cracks under  $\frac{3}{4}$ " wide

# PASER Ratings

Capital Preventive Maintenance

PASER 5, 6, 7 = Roadsoft FAIR

- Seal Cracks (7)
- Micro Surfacing (6)
- Slurry Seal (6)
- Thin Overlay (5)





# Solutions — Slurry Seal & Micro-surface



# Solutions — Slurry Seal

- Asphalt emulsion, fine aggregate and portland cement
- Seals pavement from water and debris
- Seals small cracks
- Requires heat to set
- Lasts 4 to 6 years



# Solutions — Micro Surfacing

- Polymer modified asphalt emulsion, aggregate and portland cement
- Seals pavement from water and debris
- Fills ruts, corrects pavement slope
- Chemical set process
- Can last 6-8 years

# Solutions — Ultrathin Overlay



# Solutions — Ultrathin Overlay

- Hotmix asphalt layer  $\frac{3}{4}$ " to 1- $\frac{1}{2}$ " thick
- Can be used by itself or in conjunction with milling
- Can correct surface imperfections
- Increases surface friction
- Lasts 7 to 10 years or more (many variables)

# PASER Ratings

Structural Improvement

PASER 1, 2, 3, 4 = Roadsoft Poor

- Overlay >2" (4)
- Mill & Fill (3-4)
- Asphalt Recycling  
Cold or Hot (3-4)
- Crush &  
Shape (2-3)
- Reconstruct (1-2)





# Solutions — Structural Overlay



# Solutions — Structural Overlay

- Hotmix asphalt layer 2" to 4" thick
- Can be use in conjunction with milling
- Adds substantial structural strength
- Can be used with fibermesh
- Increases surface friction
- Lasts 10 to 15 years or more (many variables)



# Solutions – Mill & Fill



# Solutions – Mill & Fill

- Cold mill top layer of asphalt
- Replace asphalt with one or more layers
- Adds substantial structural strength
- Can be used with fibermesh
- Increases surface friction
- Lasts 8 to 13 years or more (many variables)

# Solutions — Asphalt Recycling



# Solutions — Asphalt Recycling

- Cold or Hot in Place asphalt recycling
- Mill, mixes additional materials and binder and re-lays existing asphalt with varying degrees of heat.
- Needs to be topped with overlay or microsurface
- Rejuvenates and seals asphalt
- Lasts 7 to 12 years or more (many variables)



# Solutions — Crush and Shape



# Solutions — Crush and Shape

- Pulverize distressed asphalt surface and mix with base
- Can correct profile imperfections
- Can add structure to pavement
- Primarily for roads with no curbs
- Close to a reconstructed pavement
- Lasts 10 to 15 years (many variables)



# Solutions — Reconstruction



# Solutions — Reconstruction

- Removing pavement to base or sub base
- Rebuild base on up
- Opportunity to correct geometric problems
- Utilities should be upgraded
- Most costly option
- Lasts 15 to 20 years (many variables)

# Manistee

## Asset Management Process

1. Assess Current Condition (PASER)
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# Estimated Treatment Costs\*

Treatment	Category	PASER Rating Trigger	Cost Per Lane Mile	Cost Per Block (Two Lanes) (660')	Additional Service Life (in years)	Cost Per Year of Service Life
Crack Sealing	CPM	7-8	\$3,000	\$750	1	\$3,000
Slurry Sealing	CPM	6	\$16,000	\$4,000	4-6	\$3,200
Micro Surfacing	CPM	6	\$21,000	\$5,250	6-8	\$3,500
Ultra Thin Overlay	CPM	5	\$24,000	\$6,000	7-10	\$2,667
Fiber Mesh + Micro	CPM	4-5	\$48,000	\$12,000	7-10	\$5,333
Hot-In-Place + Overlay	RH	3-4	\$76,000	\$19,000	8-12	\$7,600
Cold-In-Place + Overlay	RH	3-4	\$127,000	\$31,750	8-12	\$12,700
Mill & Fill 3"	RH	2-4	\$104,000	\$26,000	8-13	\$10,400
Reconstruction	RC	1-3	\$455,000	\$113,750	15-18	\$35,000

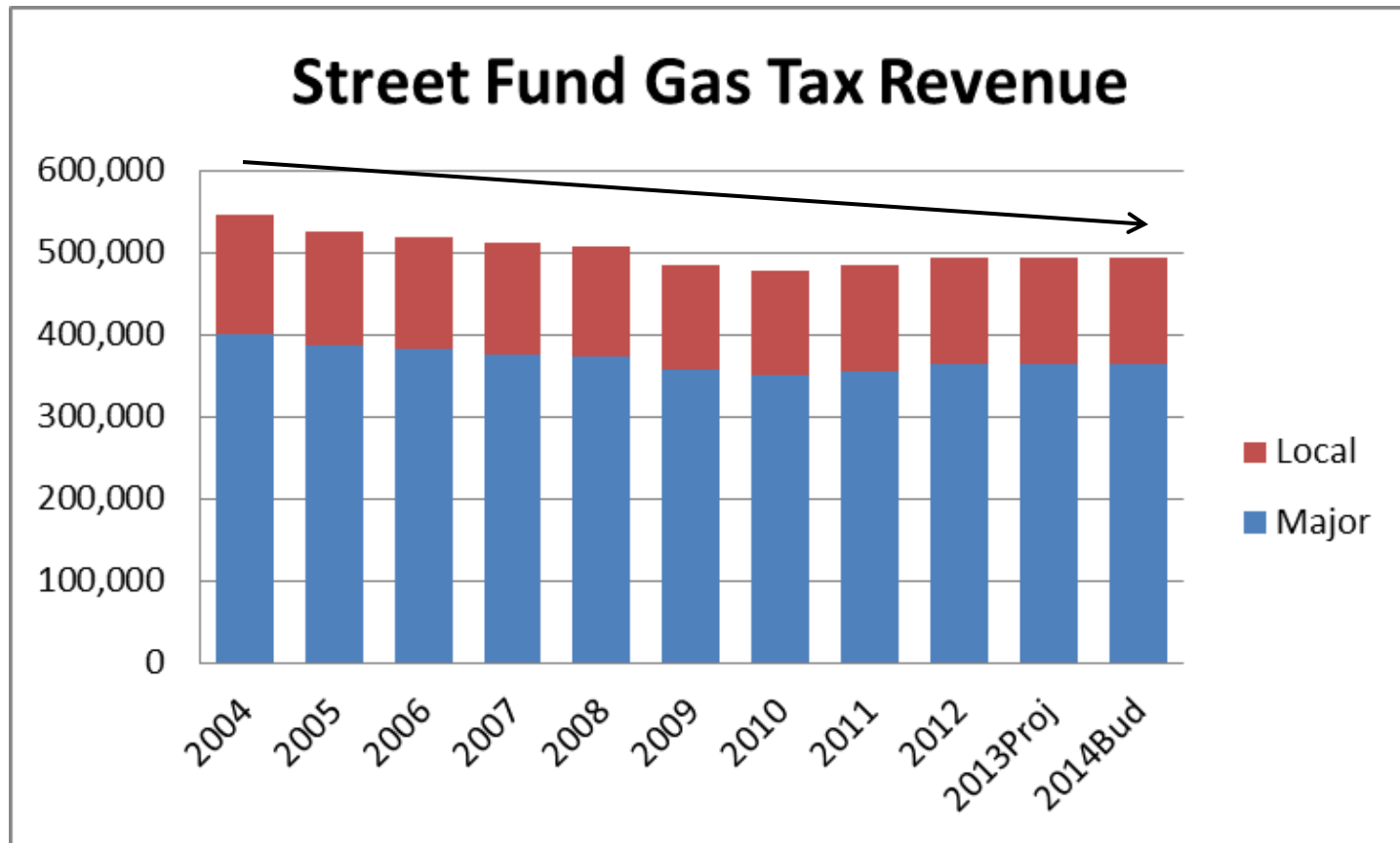
\*excludes engineering

# Budget Constraints

- Street maintenance is “challenging”
- High Treatment Cost + Inadequate State Funding
- Lansing’s inability to reach funding consensus
- Some additional flexibility with approved asset management plan
  - Can transfer more than 50% of Major Street funding to local street if conditions are met
  - Money has to be available in order to be transferred
  - Must certify we are adequately maintaining Major Streets

# Budget Constraints

- Gas tax revenue down 9.4% or \$50,000 since 2004





# Budget Constraints

- Major Street Fund 2013/2014

<b>Revenues</b>	<b>\$552,100</b>
-----------------	------------------

Routine Maintenance	\$289,000
---------------------	-----------

Debt Service	\$140,628
--------------	-----------

Local Street Debt	\$80,629
-------------------	----------

<b>Expenses</b>	<b>\$510,257</b>
-----------------	------------------

<b>Surplus</b>	<b>\$41,843</b>
----------------	-----------------

- \$140,000 annual debt rolls off in FY 2015-2016
- 10 year projection has deficits in years 5-10
- Structural changes will be needed

# Budget Constraints

- Local Street Fund 2013/2014

<b>Revenues</b>	<b>\$215,679</b>
-----------------	------------------

Routine Maintenance	\$137,750
---------------------	-----------

Debt Service	\$80,629
--------------	----------

<b>Expenses</b>	<b>\$218,379</b>
-----------------	------------------

<b>Surplus\ (Deficit)</b>	<b>(\$2,700)</b>
---------------------------	------------------

- \$80,000 annual debt rolls off in FY 2030-2031
- 10 year projection has deficits every year
- Structural changes will be needed

# Manistee

## Asset Management Process

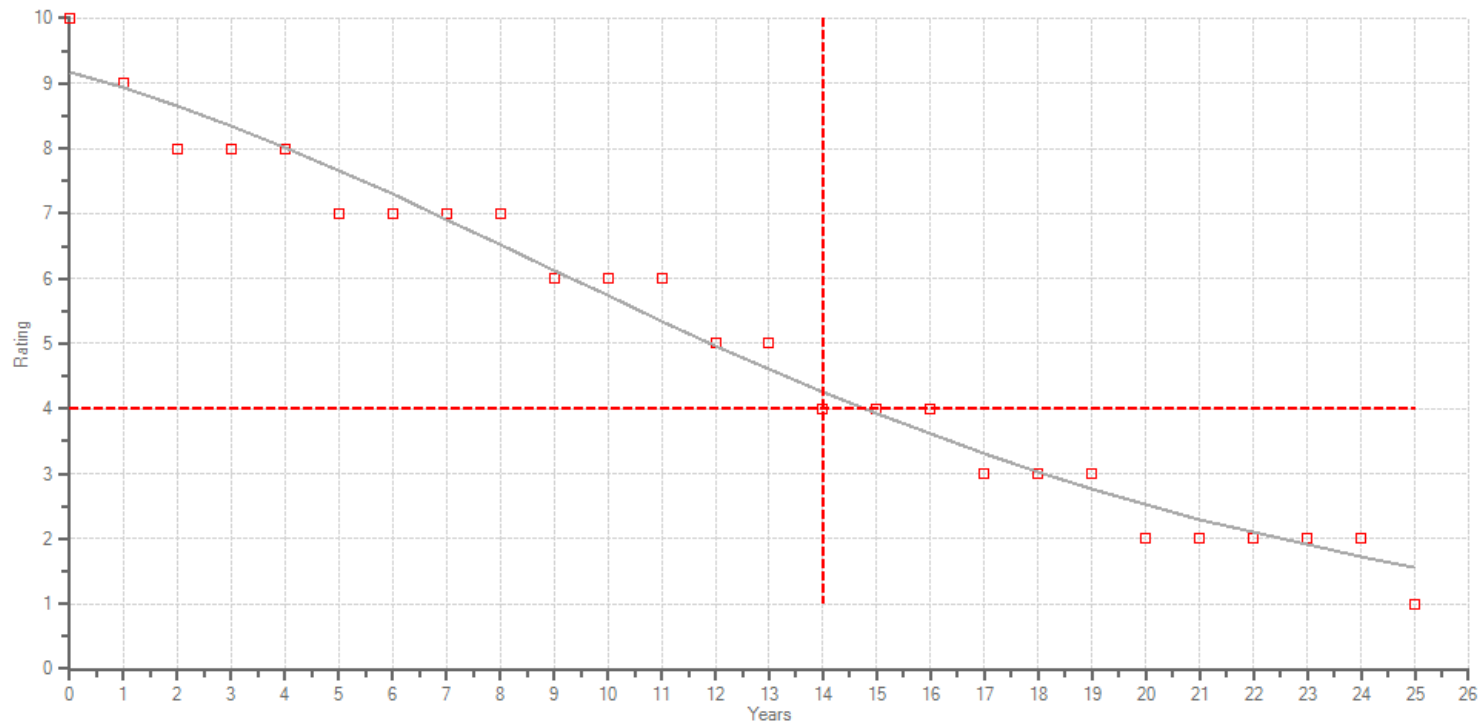
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# Predict Future Condition of Streets

- Roadsoft is the predictive tool
- Analysis done on network-wide basis
  - Not an individual segment basis
- Deterioration curves are used to predict how a network will react over time
  - Different deterioration curves can be used
  - Which curve best matches City's experience
  - Calculates remaining service life
- Each year network loses 48 years of service life (one year per mile)

# Predict Future Condition of Streets

Chosen Model: Gompertz Growth Model UnForced through Zero



Model Curves

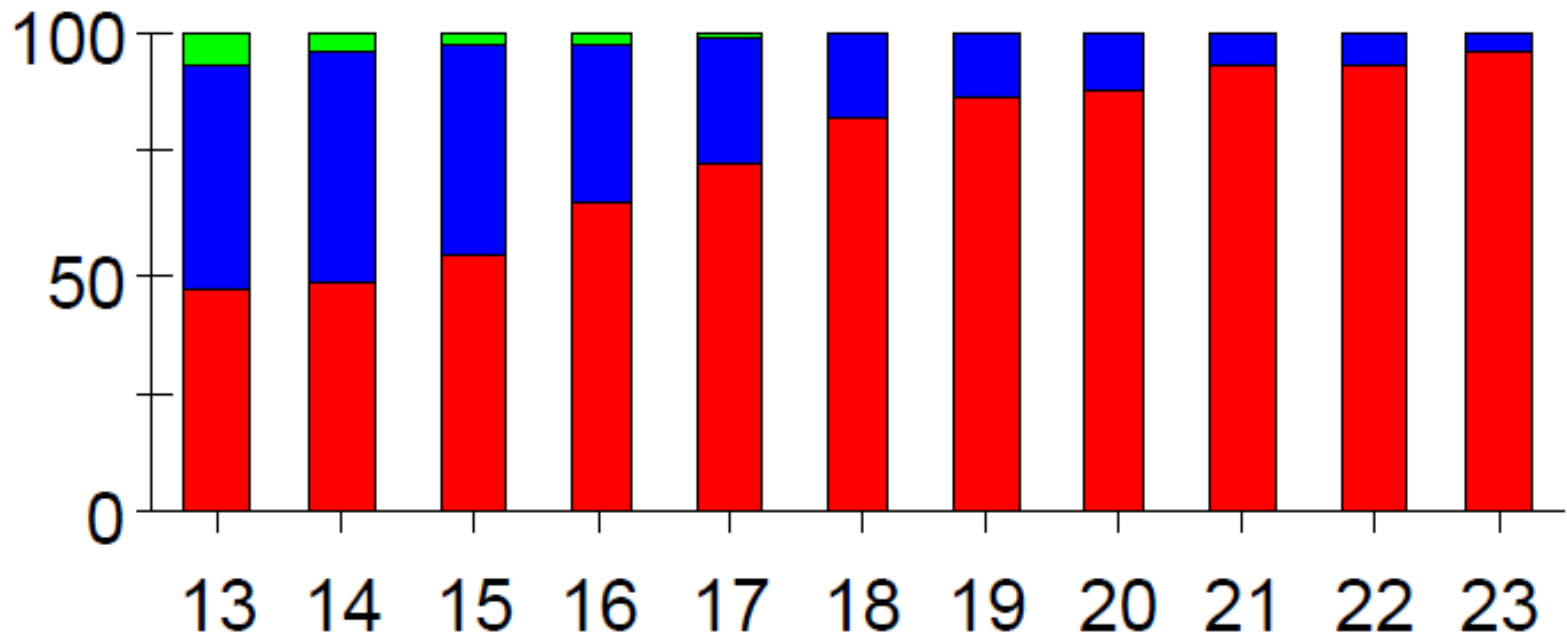
- Model Points
- Model GompertzUnforced
- - - cDP Year
- - - cDP Rating



# Predict Future Condition of Streets

All Streets 2013-2023 – Do Nothing

Percent of Good(grn) Fair(blue) Poor(red) by Year  
- Entire Strategy



# Manistee

## Asset Management Process

1. Assess Current Condition (PASER)
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# Establish Street Network Goals & Performance Measures

- Overall Goal
  - Maximize RSL of network
  - Spends available street dollars in most cost effective manner
  - Utilize scarce resources effectively!
- Other Goal(s)
  - Council to establish
  - Reality based
  - Part of strategic plan

# Establish Street Network Goals & Performance Measures

- Use Roadsoft to gather data and evaluate process and performance
- Report annually
- Metrics
  - Number of lane miles treated
  - Types of treatment used
  - Effectiveness of treatment
  - RSL
  - Good, Fair, Poor Distribution

# Manistee

## Asset Management Process

1. Assess Current Condition (PASER)
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- 6. Evaluate Impact of Various Treatment Alternatives on Network Condition**
7. Identify, Prioritize & Select Projects

# Evaluate Impact of Treatments

- Roadsoft generated scenarios
  - Different fixes
  - Budget constraints
- Various scenarios for illustration:
  1. Do Nothing
  2. Current Funding Level (after routine maintenance & debt service)
  3. Enhanced Funding Level(s)



# Evaluate Impact of Treatments

- Create various scenarios in Roadsoft
  - Major & Local should be looked at separately
  - Large number of strategies can be tested
  - Strategy Optimizer helps choose scenario
- Analyze results - where do you get with:
  - Current Funding
  - Enhanced Funding
- Are you reaching your goals?
- How much more funding is needed?
- Variables Unknown:
  - Future grant opportunities
  - Inflation
  - State funding

# Manistee

## Asset Management Process

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7. **Identify, Prioritize & Select Projects**

# Identify, Prioritize & Select

- PASER Rating
  - Windows of Opportunity, CDP
- Detailed engineering review of the potential segments
- Condition of road base (institutional knowledge and corings)
- Traffic data
- Future water & sewer work
- Grant funding availability

# Identify, Prioritize & Select

- Strategic Plan
- Condition of curb & gutter
- Economic impacts
- Dispersion of projects in neighborhoods
- Mobilization of contractors
- Safety issues
- Future known projects

# Identify, Prioritize & Select

- Cross functional team of staff
- Use asset management principles
- Evaluate candidates based on criteria
- Logically stage & schedule work
- Work within budget limitations
- Create map of projects
- Council approval

# Break





# Outline

- Review of City's Program
- What is Street Asset Management
- **What has been Accomplished**
- Condition of Streets
- What Level of Investment is Needed
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# What has Been Accomplished

## 2008-2013

- Total 10.905 miles
  - 141 Segments
  - 22.8%
- Major 4.116 miles
  - 45 Segments
  - 22.4%
- Local 6.789 miles
  - 96 Segments
  - 23.1%
- Does not include crack sealing miles

# All Streets



# Major Streets



# Local Streets



# Total Investment

Treatment	Year	Estimated Street-Related Cost	City		Outside Funds	Leverage Ratio	% Leverage	Leverage Source
			Street Funds	Other Funds				
Hot-In-Place + Overlay	2009	\$ 474,000	\$ 474,000	\$ -	\$ -	1.0	0%	
12th Street End	2009	\$ 250,000	\$ 20,000	\$ -	\$ 230,000	12.5	92%	NRCS, FEMA
Harbor Drive	2009	\$ 210,000	\$ 26,250	\$ -	\$ 183,750	8.0	88%	FEMA
12th Street (Glen's)	2010	\$ 200,000			\$ 200,000		100%	Developer
Jones Street SS	2010	\$ 1,400,000		\$ 1,000,000	\$ 400,000	1.4	29%	Cool Cities
Glocheski, Vet Oak Grove	2010	\$ 430,000	\$ 50,000	\$ -	\$ 380,000	8.6	88%	MDOT Cat A
Truck Route (Vine, 13th Main)	2010	\$ 380,000	\$ 30,000	\$ -	\$ 350,000	12.7	92%	MDOT Cat F
Cedar Street SS	2011	\$ 2,500,000	\$ -	\$ 2,500,000	\$ -	1.0	0%	
Cedar Street Orphan	2011	\$ 1,100,000	\$ 1,100,000	\$ -	\$ -	1.0	0%	
First Street	2011	\$ 1,425,000	\$ -	\$ 1,425,000	\$ -	1.0	0%	
Spruce Street Hill	2011	\$ 43,000	\$ 43,000	\$ -	\$ -	1.0	0%	
Monroe Street	2011	\$ 46,000	\$ -	\$ -	\$ 46,000		100%	MDOT Detour
Kosciusko Street	2013	\$ 206,000	\$ 31,000	\$ -	\$ 175,000	6.6	85%	MDOT Small Urban
Crack Sealing	2011, 2012	\$ 39,401	\$ 39,401	\$ -	\$ -	1.0	0%	
<b>Total</b>		<b>\$ 8,703,401</b>	<b>\$ 1,813,651</b>	<b>\$ 4,925,000</b>	<b>\$ 1,964,750</b>	<b>1.3</b>	<b>23%</b>	

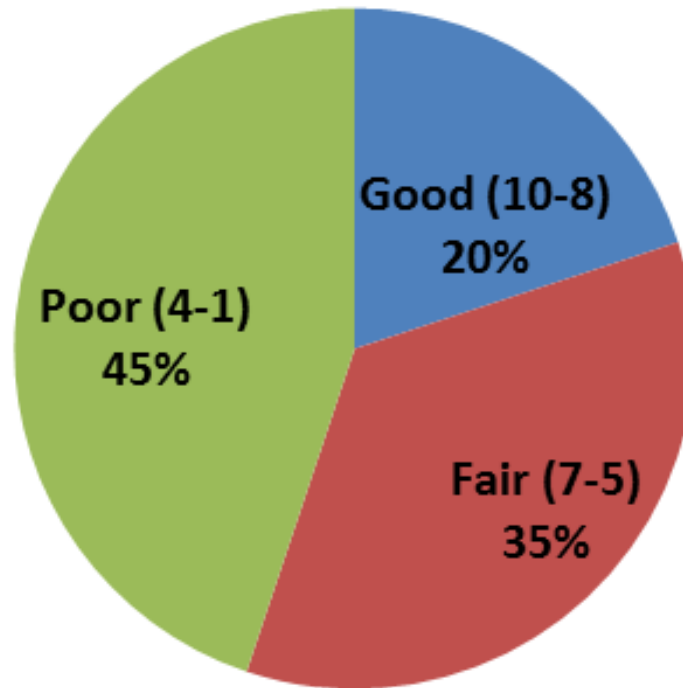


# Outline

- Review of City's Program
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- What has been Accomplished
- **Condition of Streets**
- What Level of Investment is Needed
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- Process Moving Forward

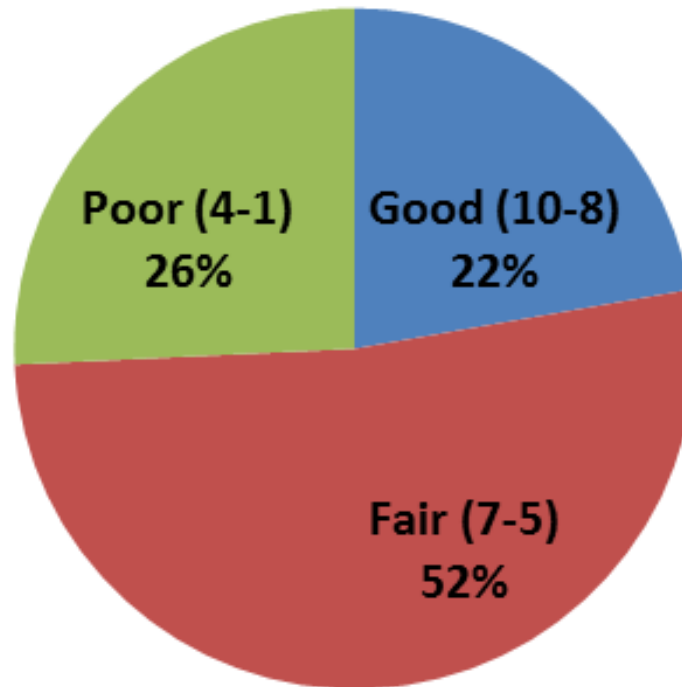
# Condition of Streets

## Distribution of All Streets 2013



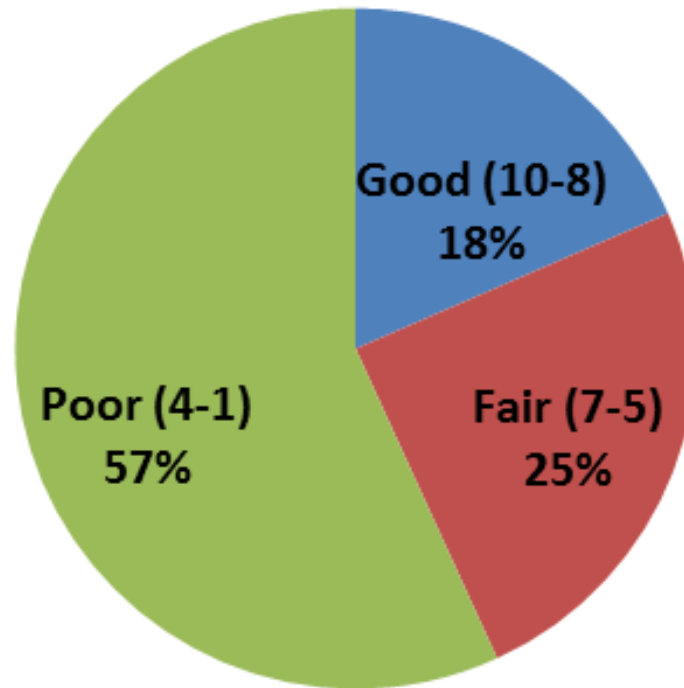
# Condition of Streets

## Distribution of Major Streets 2013

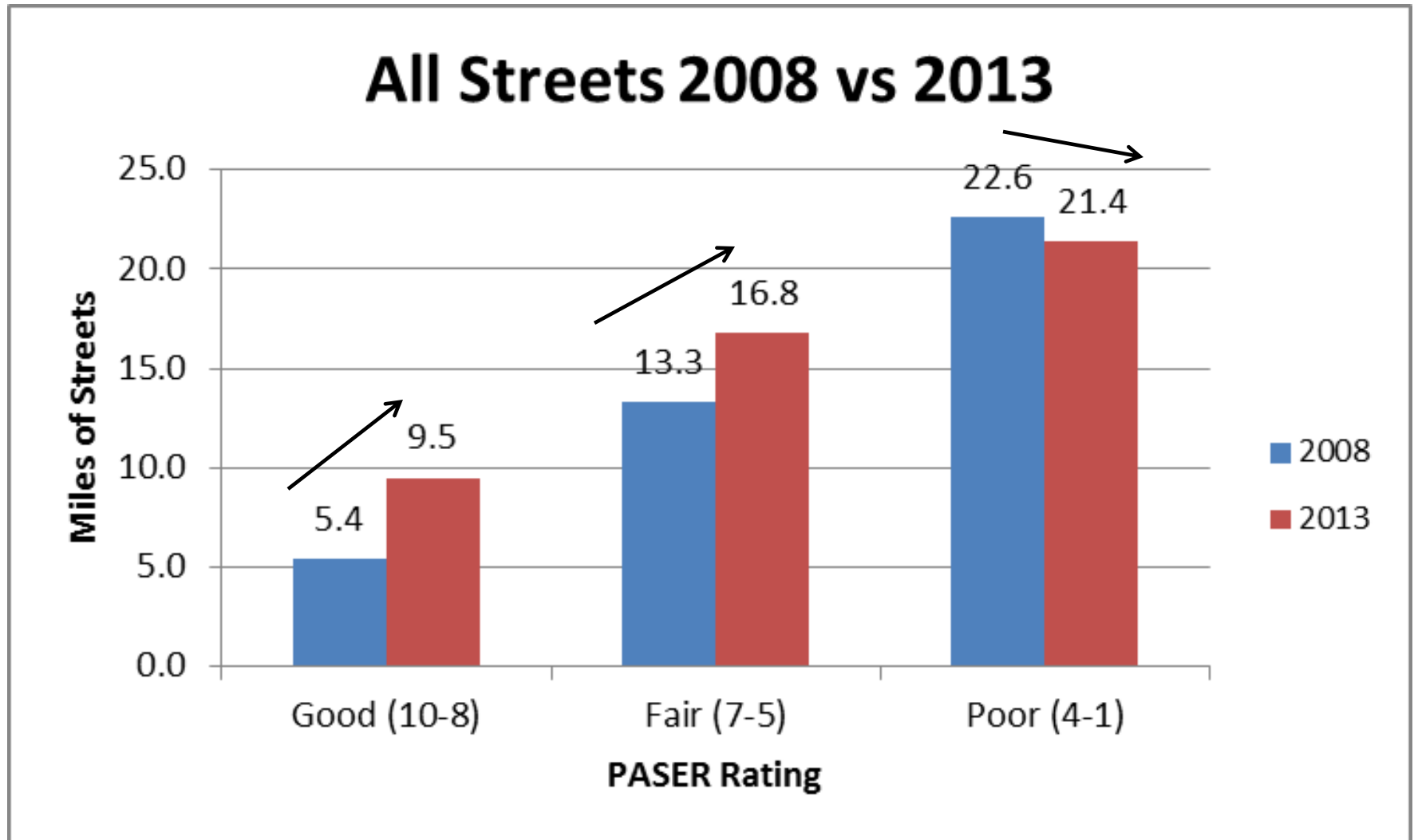


# Condition of Streets

## Distribution of Local Streets 2013

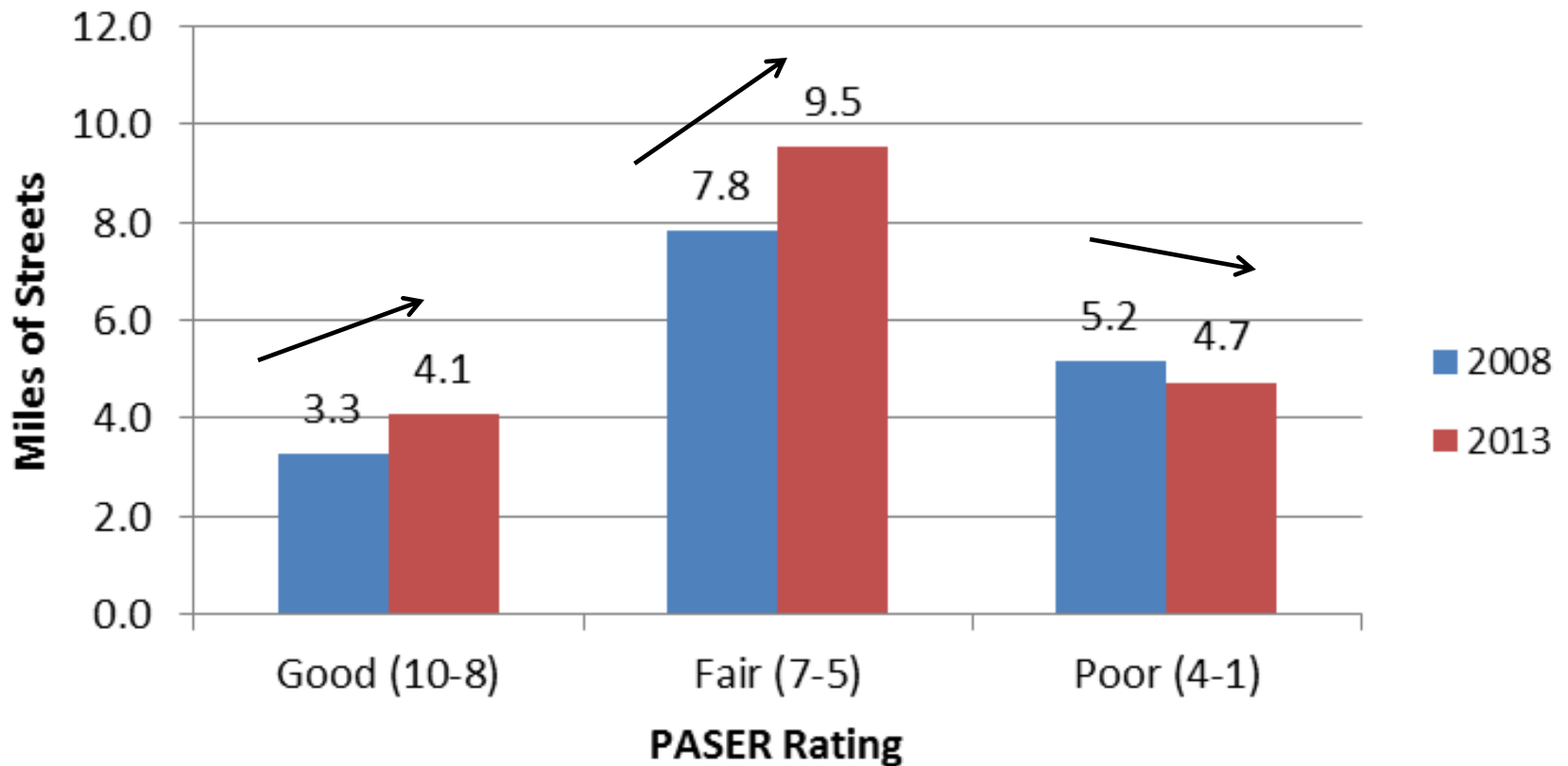


# Condition of Streets



# Condition of Streets

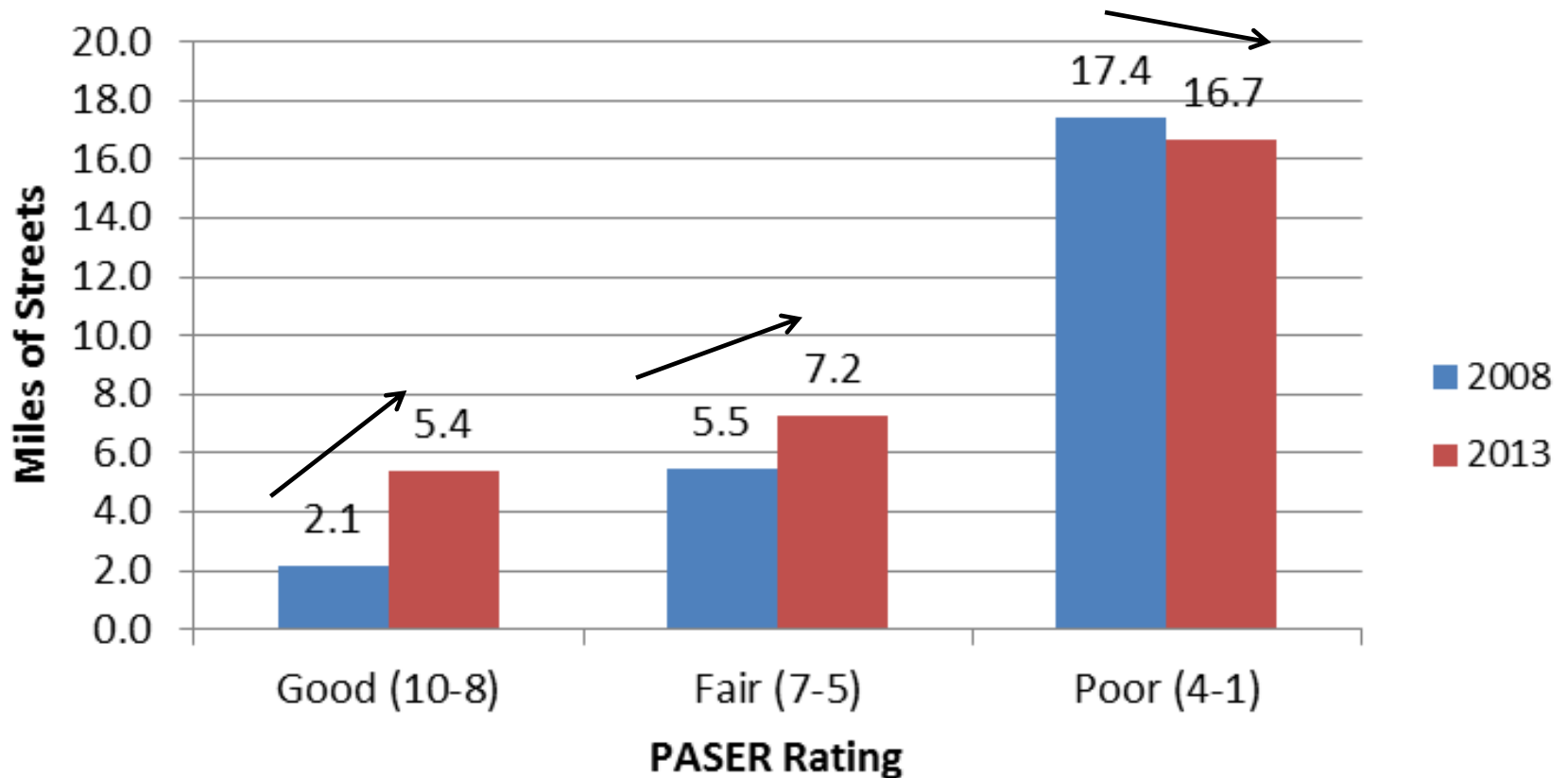
## Major Streets 2008 vs 2013





# Condition of Streets

## Local Streets 2008 vs 2013



# Condition of Streets

- 74% of Major Streets are Good or Fair
- 43% of Local Streets are Good or Fair
- Percentage of Good and Fair streets has risen in both Major and Local
- Percentage of Poor streets has fallen in both Major and Local

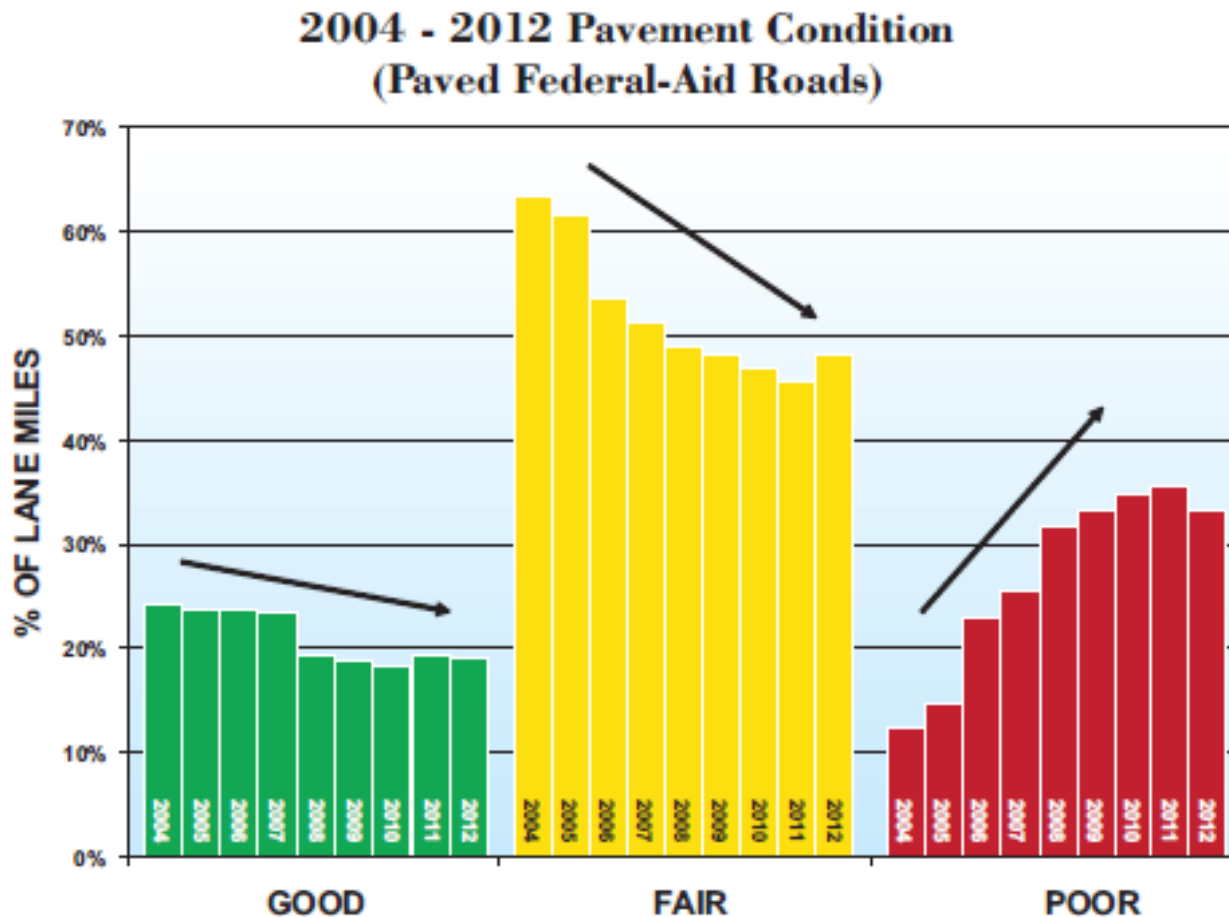
# Condition of Streets

How Does Manistee Compare to other Communities?

- TAMC collects and compiles all Federal Aid Road data in State
- TAMC compiles non-Federal Aid road data at Regional level (submission is voluntary)
- Published in dynamic web database
- Publishes annual report
- Manistee compares favorably to peers

# TAMC 2012 Annual Report

- Manistee trends are the opposite of these



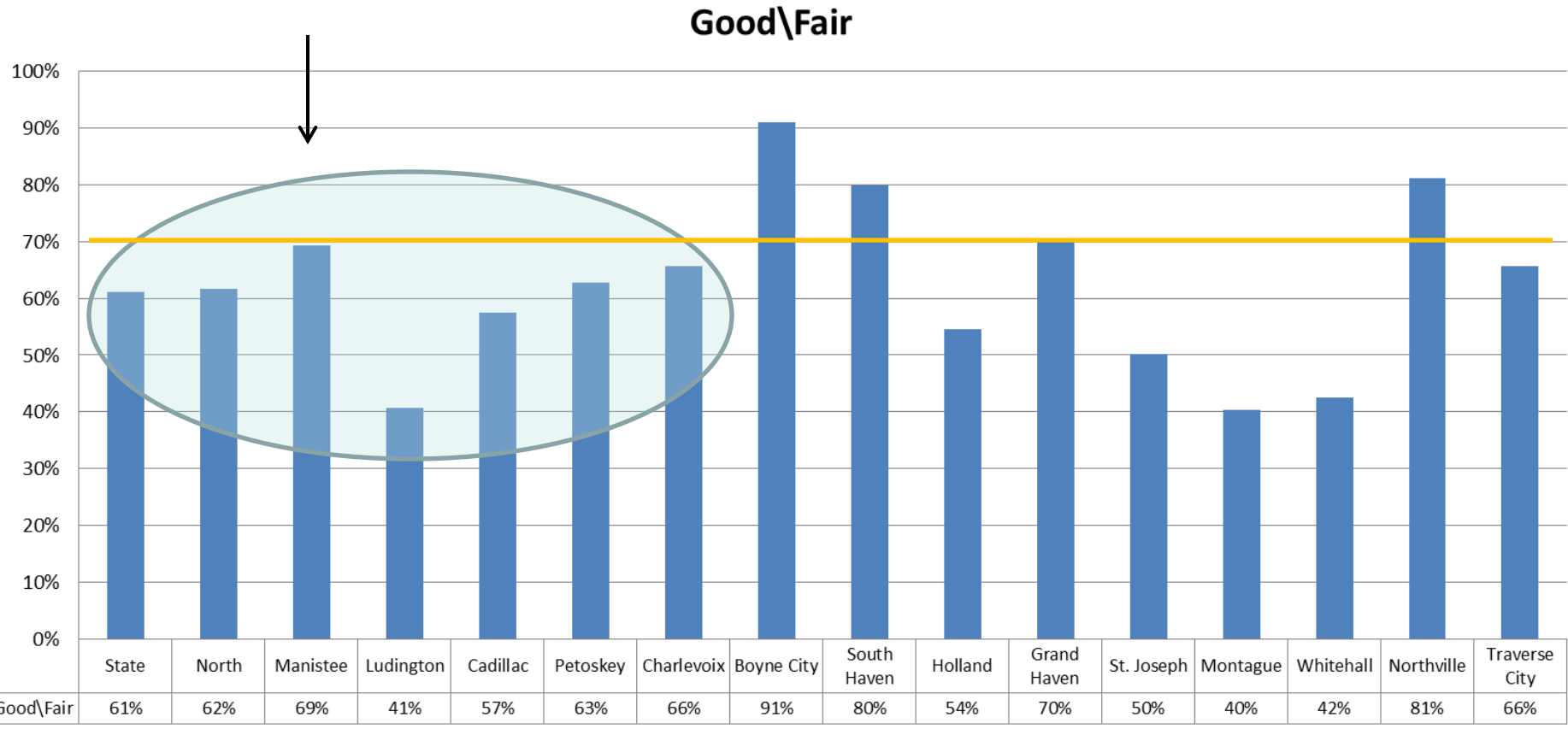
# Current Condition of Streets

## Federal Aid



# Current Condition of Streets

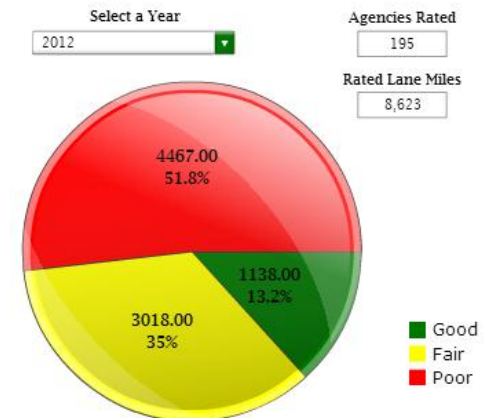
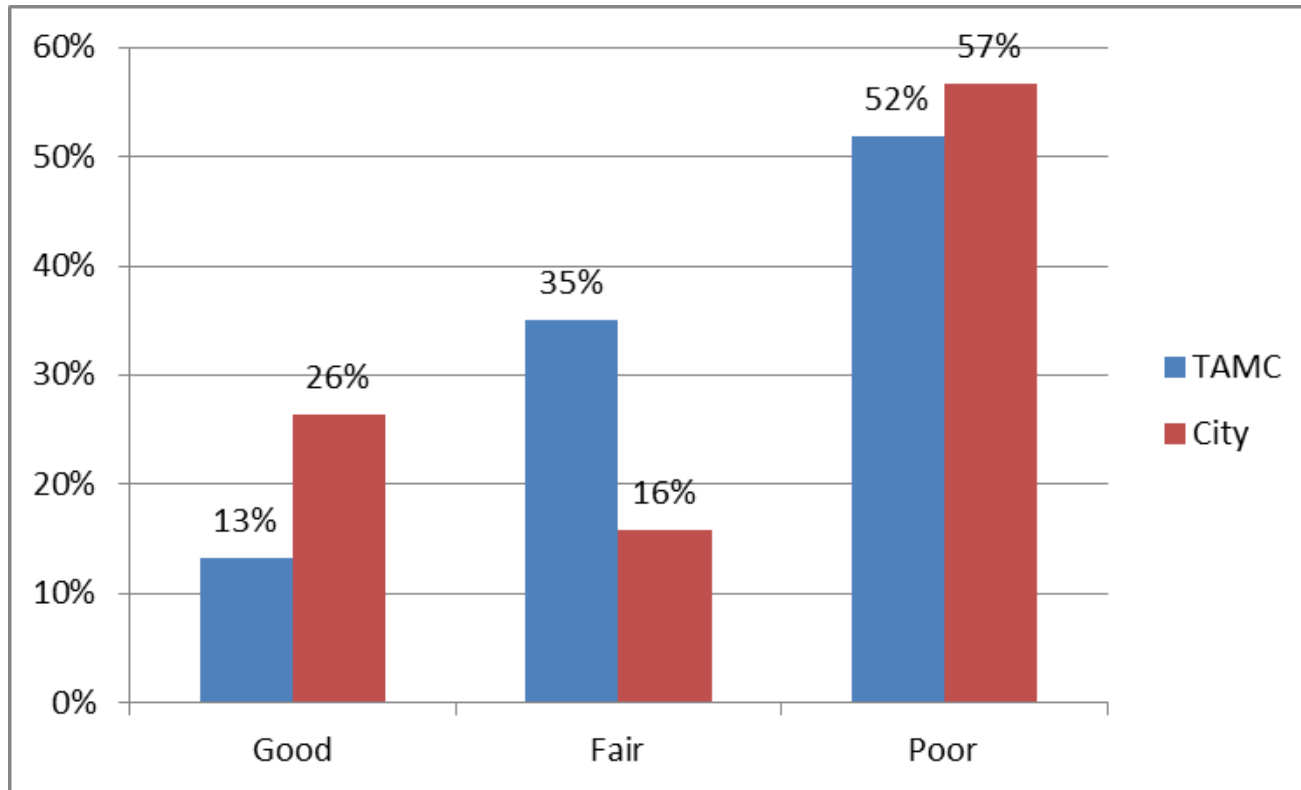
## Federal Aid





# Current Condition of Streets

## Non Federal-Aid \Local (2012)



\* Data represents what was submitted to the Asset Management

# Outline

- Review of City's Program
- What is Street Asset Management
- What has been Accomplished
- Current Condition of Streets
- **What Level of Investment is Needed**
- How do other Communities Fund Streets
- Process Moving Forward

# Level of Investment Needed

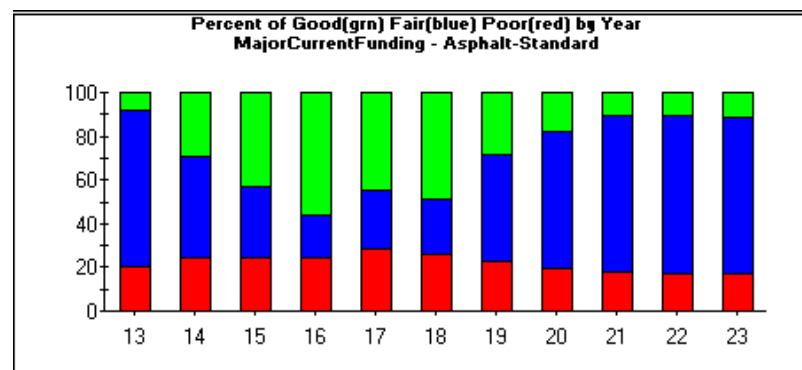
- Major Streets - Current Funding\*\*
- Assumes \$150,000 per year funding
  - \*\*Uses freed-up bond debt cash in years 3-10
  - No bonding or grants
- Treatments
  - Years 1-5 mainly Light PM
  - Years 5-8 Heavy PM
  - Years 8-10 Reconstruction

## Strategy Definition

Work this year? ☐ Inflation  % Ye

	Budget	Miles	Yr From	Yr To
Asphalt-Standard: 37.746				
Manistee Mill & Fill 3" - (\$ 90,816 / mile)				
Manistee Reconstruct - (\$ 140,037 / mile)				
MODEL RECONSTRUCTION - (\$ 457,600 / mile)				
	\$88,866	0.1942	8	8
	\$112,341	0.2455	9	9
	\$106,850	0.2335	10	10
Reconstruction - 9" base, 3" top - (\$ 119,680 / mile)				
Reconstruction - 6" base, 3" top - (\$ 98,560 / mile)				
Manistee Hot in Place + Overlay - (\$ 99,475 / mile)				
Mill & Overlay - 3" Thick - (\$ 49,280 / mile)				
MODEL HEAVY PM - (\$ 99,147 / mile)				
	\$85,593	0.8633	5	5
	\$125,619	1.267	6	6
	\$121,960	1.2301	7	7
	\$29,546	0.298	8	8
2" HMA Overlay - (\$ 34,261 / mile)				
Overlay - 200 lbs/syd - (\$ 22,587 / mile)				
Overlay - 3" Thick - (\$ 37,195 / mile)				
Fiber Mesh + MicroSurface - (\$ 41,184 / mile)				
Manistee Microsurface - (\$ 12,877 / mile)				
Manistee Slurry Seal - (\$ 19,149 / mile)				
Manistee Ultra Thin HMA - (\$ 16,820 / mile)				
MODEL LIGHT PM - (\$ 24,787 / mile)				
	\$136,106	5.4911	1	1
	\$131,002	5.2852	2	2
	\$116,686	4.7076	3	3
	\$133,273	5.3768	4	4
	\$14,852	0.5992	5	5
Overlay - 1-1/2" Thick - (\$ 19,360 / mile)				
Sealcoat + - (\$ 3,989 / mile)				
Sealcoat - (\$ 3,989 / mile)				
Crack Seal - (\$ 1,291 / mile)				
Manistee Crack Seal - (\$ 3,508 / mile)				
MODEL CRACK SEAL - (\$ 3,051 / mile)				
	\$9,524	3.122	1	1
	\$10,388	3.405	2	2
	\$20,585	6.7478	3	3
	\$28,949	9.4895	5	5
	\$2,634	0.8633	9	9
	\$4,743	1.5548	10	10

## Major – “Current Funding” - \$150K



## Strategy Results - MajorCurrentFunding

Year	Category	Good Miles	Fair Miles	Poor Miles	% Good	% Fair	% Poor	Total Miles	RC Cost	RH Cost	PM Cost
2013	Asp	2.930	27.082	7.734	7.76	71.74	20.48	37.746	\$0	\$0	\$0
2014	Asp	11.109	17.497	9.140	29.43	46.35	24.21	37.746	\$0	\$0	\$149,999
2015	Asp	16.394	12.212	9.140	43.43	32.35	24.21	37.746	\$0	\$0	\$150,001
2016	Asp	21.102	7.504	9.140	55.90	19.88	24.21	37.746	\$0	\$0	\$150,000
2017	Asp	16.893	10.185	10.668	44.75	26.98	28.26	37.746	\$0	\$0	\$150,000
2018	Asp	18.355	9.586	9.805	48.62	25.39	25.97	37.746	\$0	\$99,226	\$50,778
2019	Asp	10.648	18.560	8.538	28.21	49.17	22.61	37.746	\$0	\$149,995	\$0
2020	Asp	6.723	23.715	7.308	17.81	62.82	19.36	37.746	\$0	\$149,996	\$0
2021	Asp	3.853	27.078	6.816	10.20	71.73	18.05	37.746	\$112,573	\$37,428	\$0
2022	Asp	4.098	27.078	6.570	10.85	71.73	17.40	37.746	\$146,579	\$0	\$3,436
2023	Asp	4.332	27.078	6.337	11.47	71.73	16.78	37.746	\$143,597	\$0	\$6,374

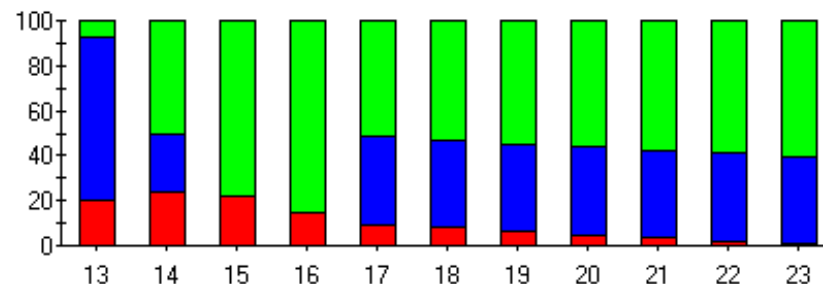
- Big impact early on
- Slightly better year 10
- Doesn't bend curve much
- 12% G, 71% F, 17% P

Strategy Definition Work this year? ☐ Inflation 3 % Yea

	Budget	Miles	Yr From	Yr To
Asphalt-Standard: 37.746				
Manistee Mill & Fill 3" - (\$ 90,816 / mile)				
Manistee Reconstruct - (\$ 140,037 / mile)				
MODEL RECONSTRUCTION - (\$ 457,600 / mile)				
	\$152,610	0.3335	4	4
	\$271,082	0.5924	5	5
	\$268,748	0.5873	6	6
	\$257,400	0.5625	7	7
	\$243,947	0.5331	8	8
	\$239,279	0.5229	9	9
	\$229,120	0.5007	10	10
Reconstruction - 9" base, 3" top - (\$ 119,680 / mile)				
Reconstruction - 6" base, 3" top - (\$ 98,560 / mile)				
Manistee Hot in Place + Overlay - (\$ 99,475 / mile)				
Mill & Overlay - 3" Thick - (\$ 49,280 / mile)				
MODEL HEAVY PM - (\$ 99,147 / mile)				
	\$72,040	0.7266	2	2
	\$284,640	2.8709	3	3
	\$158,347	1.5971	4	4
2" HMA Overlay - (\$ 34,261 / mile)				
Overlay - 200 lbs/syd - (\$ 22,587 / mile)				
Overlay - 3" Thick - (\$ 37,195 / mile)				
Fiber Mesh + MicroSurface - (\$ 41,184 / mile)				
Manistee Microsurface - (\$ 12,877 / mile)				
Manistee Slurry Seal - (\$ 19,149 / mile)				
Manistee Ultra Thin HMA - (\$ 16,820 / mile)				
MODEL LIGHT PM - (\$ 24,787 / mile)				
	\$330,282	13.325	1	1
	\$239,514	9.663	2	2
Overlay - 1-1/2" Thick - (\$ 19,360 / mile)				
Sealcoat + - (\$ 3,989 / mile)				
Sealcoat - (\$ 3,989 / mile)				
Crack Seal - (\$ 1,291 / mile)				
Manistee Crack Seal - (\$ 3,508 / mile)				
MODEL CRACK SEAL - (\$ 3,051 / mile)				
	\$9,524	3.122	1	1
	\$18,354	6.0163	2	2
	\$35,659	11.6888	3	3
	\$30,826	10.1047	5	5
	\$24,378	7.9911	6	6
	\$27,159	8.9028	7	7
	\$32,327	10.5966	8	8
	\$28,972	9.4971	9	9
	\$31,293	10.2579	10	10

## Major – Needed Funding - \$350K

Percent of Good(grn) Fair(blue) Poor(red) by Year  
MajorNeeded - Entire Strategy



Strategy Results - MajorNeeded

Year	Category	Good Miles	Fair Miles	Poor Miles	% Good	% Fair	% Poor	Total Miles	RC Cost	RH Cost	PM Cost
2013	Asp	2.930	27.082	7.734	7.76	71.74	20.48	37.746	\$0	\$0	\$0
2014	Asp	18.943	9.663	9.140	50.18	25.60	24.21	37.746	\$0	\$0	\$350,001
2015	Asp	29.333	0.000	8.413	77.71	0.00	22.28	37.746	\$0	\$76,427	\$273,571
2016	Asp	32.204	0.000	5.543	85.31	0.00	14.68	37.746	\$0	\$311,034	\$38,965
2017	Asp	19.529	14.605	3.612	51.73	38.69	9.56	37.746	\$171,763	\$178,221	\$0
2018	Asp	20.122	14.605	3.020	53.30	38.69	7.99	37.746	\$314,259	\$0	\$35,736
2019	Asp	20.709	14.605	2.432	54.86	38.69	6.44	37.746	\$320,900	\$0	\$29,109
2020	Asp	21.271	14.605	1.870	56.35	38.69	4.95	37.746	\$316,570	\$0	\$33,403
2021	Asp	21.804	14.605	1.337	57.76	38.69	3.54	37.746	\$309,024	\$0	\$40,950
2022	Asp	22.327	14.605	0.814	59.15	38.69	2.15	37.746	\$312,205	\$0	\$37,803
2023	Asp	22.828	14.605	0.313	60.47	38.69	0.82	37.746	\$307,919	\$0	\$42,056

- Additional \$200,000/yr.
- Eliminates Poor roads
- 60% G; 39% F, 1%P

# Level of Investment Needed

- Local Streets - Current Funding
- Assumes \$5,000 per year funding
  - No funding available
  - Essentially a “Do Nothing” strategy
  - No bonding or grants
- Treatments
  - Mainly Light PM in the form of crack sealing
  - Doesn't help Poor roads

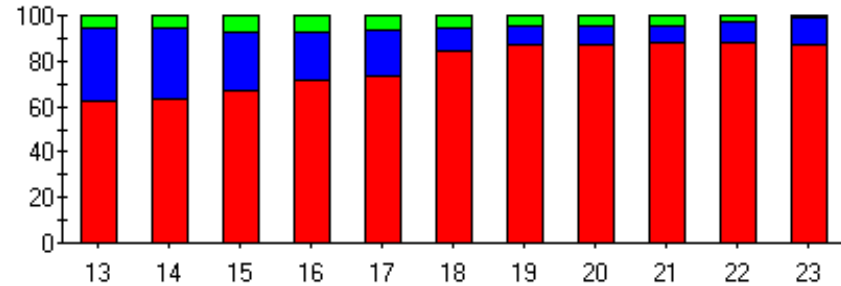
# Local - Current Funding - \$5,000

Current Strategy LocalCurrent [OPTIMIZED] Date Run : 12/9/2013 5:42:00 PM

Strategy Definition Work this year? ☐ Inflation 3 % Yes

Budget	Miles	Yr From	Yr To
<input type="checkbox"/> Asphalt-Standard: 56.266			
<input type="checkbox"/> Manistee Mill & Fill 3" - (\$ 90,816 / mile)			
<input type="checkbox"/> Manistee Reconstruct - (\$ 140,037 / mile)			
<input type="checkbox"/> MODEL RECONSTRUCTION - (\$ 457,600 / mile)			
<input type="checkbox"/> Reconstruction - 9" base, 3" top - (\$ 119,680 / mile)			
<input type="checkbox"/> Reconstruction - 6" base, 3" top - (\$ 98,560 / mile)			
<input type="checkbox"/> Manistee Hot in Place + Overlay - (\$ 99,475 / mile)			
<input type="checkbox"/> Mill & Overlay - 3" Thick - (\$ 49,280 / mile)			
<input type="checkbox"/> MODEL HEAVY PM - (\$ 99,147 / mile)			
	\$3,470	0.035	9
	\$3,718	0.0375	10
<input type="checkbox"/> 2" HMA Overlay - (\$ 34,261 / mile)			
<input type="checkbox"/> Overlay - 200 lbs/syd - (\$ 22,587 / mile)			
<input type="checkbox"/> Overlay - 3" Thick - (\$ 37,195 / mile)			
<input type="checkbox"/> Fiber Mesh + MicroSurface - (\$ 41,184 / mile)			
<input type="checkbox"/> Manistee Microsurface - (\$ 12,877 / mile)			
<input type="checkbox"/> Manistee Slurry Seal - (\$ 19,149 / mile)			
<input type="checkbox"/> Manistee Ultra Thin HMA - (\$ 16,820 / mile)			
<input type="checkbox"/> MODEL LIGHT PM - (\$ 24,787 / mile)			
	\$359	0.0145	9
<input type="checkbox"/> Overlay - 1-1/2" Thick - (\$ 19,360 / mile)			
<input type="checkbox"/> Sealcoat + - (\$ 3,989 / mile)			
<input type="checkbox"/> Sealcoat - (\$ 3,989 / mile)			
<input type="checkbox"/> Crack Seal - (\$ 1,291 / mile)			
<input type="checkbox"/> Manistee Crack Seal - (\$ 3,508 / mile)			
<input type="checkbox"/> MODEL CRACK SEAL - (\$ 3,051 / mile)			
	\$4,854	1.5912	1
	\$4,713	1.5449	2
	\$4,576	1.4999	3
	\$4,442	1.4562	4
	\$4,313	1.4138	5
	\$4,187	1.3726	6
	\$4,065	1.3326	7
	\$3,947	1.2938	8

Percent of Good(grn) Fair(blue) Poor(red) by Year  
LocalCurrent - Entire Strategy



Strategy Results - LocalCurrent

Year	Category	Good Miles	Fair Miles	Poor Miles	% Good	% Fair	% Poor	Total Miles	RC Cost	RH Cost	PM Cost
2013	Asp	3.300	17.978	34.988	5.86	31.95	62.18	56.266	\$0	\$0	\$0
2014	Asp	3.307	17.471	35.488	5.87	31.05	63.07	56.266	\$0	\$0	\$5,000
2015	Asp	3.898	14.584	37.784	6.92	25.92	67.15	56.266	\$0	\$0	\$5,000
2016	Asp	4.122	11.844	40.300	7.32	21.04	71.62	56.266	\$0	\$0	\$5,000
2017	Asp	3.593	11.179	41.494	6.38	19.86	73.74	56.266	\$0	\$0	\$5,000
2018	Asp	2.885	5.997	47.384	5.12	10.65	84.21	56.266	\$0	\$0	\$5,000
2019	Asp	2.801	4.527	48.938	4.97	8.04	86.97	56.266	\$0	\$0	\$5,000
2020	Asp	2.719	4.609	48.938	4.83	8.19	86.97	56.266	\$0	\$0	\$5,000
2021	Asp	2.640	4.258	49.368	4.69	7.56	87.74	56.266	\$0	\$0	\$5,000
2022	Asp	1.356	5.577	49.333	2.41	9.91	87.67	56.266	\$0	\$4,528	\$469
2023	Asp	0.513	6.457	49.295	0.91	11.47	87.61	56.266	\$0	\$4,997	\$0

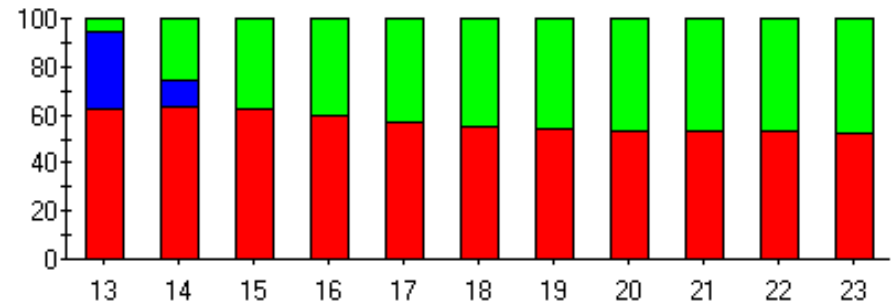
- Essentially “Do Nothing”
- Roads deteriorate
- 1% G, 12% F, 87% P



	Budget	Miles	Yr From	Yr To
<input checked="" type="checkbox"/> Asphalt-Standard: 56.266				
<input checked="" type="checkbox"/> Manistee Mill & Fill 3" - (\$ 90,816 / mile)				
<input checked="" type="checkbox"/> Manistee Reconstruct - (\$ 140,037 / mile)				
<input checked="" type="checkbox"/> MODEL RECONSTRUCTION - (\$ 457,600 / mile)				
	\$126,481	0.2764	6	6
	\$125,291	0.2738	7	7
	\$119,845	0.2619	8	8
	\$113,531	0.2481	9	9
	\$110,144	0.2407	10	10
<input checked="" type="checkbox"/> Reconstruction - 9" base, 3" top - (\$ 119,680 / mile)				
<input checked="" type="checkbox"/> Reconstruction - 6" base, 3" top - (\$ 98,560 / mile)				
<input checked="" type="checkbox"/> Manistee Hot in Place + Overlay - (\$ 99,475 / mile)				
<input checked="" type="checkbox"/> Mill & Overlay - 3" Thick - (\$ 49,280 / mile)				
<input checked="" type="checkbox"/> MODEL HEAVY PM - (\$ 99,147 / mile)				
	\$17,926	0.1808	2	2
	\$158,189	1.5955	3	3
	\$143,941	1.4518	4	4
	\$139,926	1.4113	5	5
	\$10,063	0.1015	6	6
<input checked="" type="checkbox"/> 2" HMA Overlay - (\$ 34,261 / mile)				
<input checked="" type="checkbox"/> Overlay - 200 lbs/syd - (\$ 22,587 / mile)				
<input checked="" type="checkbox"/> Overlay - 3" Thick - (\$ 37,195 / mile)				
<input checked="" type="checkbox"/> Fiber Mesh + MicroSurface - (\$ 41,184 / mile)				
<input checked="" type="checkbox"/> Manistee Microsurface - (\$ 12,877 / mile)				
<input checked="" type="checkbox"/> Manistee Slurry Seal - (\$ 19,149 / mile)				
<input checked="" type="checkbox"/> Manistee Ultra Thin HMA - (\$ 16,820 / mile)				
<input checked="" type="checkbox"/> MODEL LIGHT PM - (\$ 24,787 / mile)				
	\$177,054	7.1431	1	1
	\$156,327	6.3069	2	2
<input checked="" type="checkbox"/> Overlay - 1-1/2" Thick - (\$ 19,360 / mile)				
<input checked="" type="checkbox"/> Sealcoat + - (\$ 3,989 / mile)				
<input checked="" type="checkbox"/> Sealcoat - (\$ 3,989 / mile)				
<input checked="" type="checkbox"/> Crack Seal - (\$ 1,291 / mile)				
<input checked="" type="checkbox"/> Manistee Crack Seal - (\$ 3,508 / mile)				
<input checked="" type="checkbox"/> MODEL CRACK SEAL - (\$ 3,051 / mile)				
	\$17,120	5.612	1	1
	\$14,264	4.6757	2	2
	\$24,840	8.1426	3	3
	\$33,761	11.0668	4	4
	\$32,599	10.686	5	5
	\$30,952	10.1459	6	6
	\$37,305	12.2284	7	7
	\$38,047	12.4718	8	8
	\$39,740	13.0267	9	9
	\$38,674	12.6771	10	10

## Local - Higher Funding - \$200,000

Percent of Good(grn) Fair(blue) Poor(red) by Year  
Local \$200,000 - Entire Strategy



Strategy Results - Local \$200,000

Year	Category	Good Miles	Fair Miles	Poor Miles	% Good	% Fair	% Poor	Total Miles	RC Cost	RH Cost	PM Cost
2013	Asp	3.300	17.978	34.988	5.86	31.95	62.18	56.266	\$0	\$0	\$0
2014	Asp	14.471	6.307	35.488	25.71	11.20	63.07	56.266	\$0	\$0	\$199,999
2015	Asp	20.959	0.000	35.307	37.24	0.00	62.75	56.266	\$0	\$19,017	\$180,980
2016	Asp	22.554	0.000	33.712	40.08	0.00	59.91	56.266	\$0	\$172,857	\$27,144
2017	Asp	24.006	0.000	32.260	42.66	0.00	57.33	56.266	\$0	\$162,007	\$37,998
2018	Asp	25.418	0.000	30.849	45.17	0.00	54.82	56.266	\$0	\$162,212	\$37,792
2019	Asp	25.795	0.000	30.471	45.84	0.00	54.15	56.266	\$151,024	\$12,004	\$36,958
2020	Asp	26.069	0.000	30.197	46.33	0.00	53.66	56.266	\$154,092	\$0	\$45,880
2021	Asp	26.331	0.000	29.935	46.79	0.00	53.20	56.266	\$151,817	\$0	\$48,197
2022	Asp	26.579	0.000	29.687	47.23	0.00	52.76	56.266	\$148,132	\$0	\$51,852
2023	Asp	26.820	0.000	29.446	47.66	0.00	52.33	56.266	\$148,025	\$0	\$51,974

- Helps overall network
- All Good or Poor
- 48% G, 0% F, 52% P

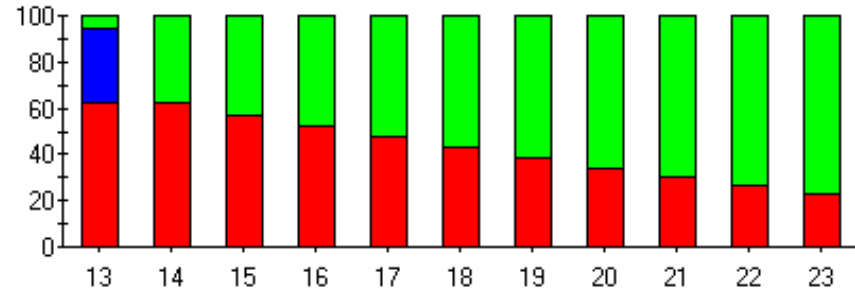
Current Strategy Local \$400,000 [OPTIMIZED] Date Run : 12/9/2013 6:25:00 P

Strategy Definition Work this year? ☐ Inflation 3 % Year

	Budget	Miles	Yr From	Yr To
Asphalt-Standard: 56.266				
Manistee Mill & Fill 3" - (\$ 90,816 / mile)				
Manistee Reconstruct - (\$ 140,037 / mile)				
MODEL RECONSTRUCTION - (\$ 457,600 / mile)				
Reconstruction - 9" base, 3" top - (\$ 119,680 / mile)				
	\$37,843	0.3162	1	1
	\$356,359	2.9776	2	2
	\$339,077	2.8332	3	3
	\$318,780	2.6636	4	4
	\$315,058	2.6325	5	5
	\$302,838	2.5304	6	6
	\$283,235	2.3666	7	7
	\$272,404	2.2761	8	8
	\$259,263	2.1663	9	9
	\$245,392	2.0504	10	10
Reconstruction - 6" base, 3" top - (\$ 98,560 / mile)				
Manistee Hot in Place + Overlay - (\$ 99,475 / mile)				
Mill & Overlay - 3" Thick - (\$ 49,280 / mile)				
MODEL HEAVY PM - (\$ 99,147 / mile)				
2" HMA Overlay - (\$ 34,261 / mile)				
Overlay - 200 lbs/syd - (\$ 22,587 / mile)				
Overlay - 3" Thick - (\$ 37,195 / mile)				
Fiber Mesh + MicroSurface - (\$ 41,184 / mile)				
Manistee Microsurface - (\$ 12,877 / mile)				
Manistee Slurry Seal - (\$ 19,149 / mile)				
Manistee Ultra Thin HMA - (\$ 16,820 / mile)				
MODEL LIGHT PM - (\$ 24,787 / mile)				
	\$333,381	13.45	1	1
Overlay - 1-1/2" Thick - (\$ 19,360 / mile)				
Sealcoat + - (\$ 3,989 / mile)				
Sealcoat - (\$ 3,989 / mile)				
Crack Seal - (\$ 1,291 / mile)				
Manistee Crack Seal - (\$ 3,508 / mile)				
MODEL CRACK SEAL - (\$ 3,051 / mile)				
	\$17,120	5.612	1	1
	\$20,677	6.778	2	2
	\$26,978	8.8433	3	3
	\$36,611	12.0011	4	4
	\$29,987	9.8295	5	5
	\$32,157	10.5409	6	6
	\$42,002	13.7681	7	7
	\$43,358	14.2127	8	8
	\$47,298	15.5042	9	9
	\$52,250	17.1275	10	10

## Local – Funding - \$400,000

Percent of Good(green) Fair(blue) Poor(red) by Year  
Local \$400,000 - Entire Strategy



Strategy Results - Local \$400,000

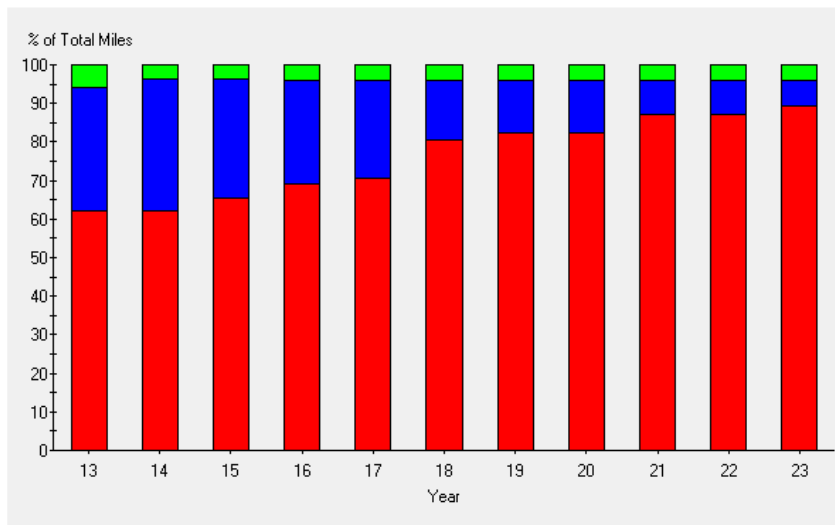
Year	Category	Good Miles	Fair Miles	Poor Miles	% Good	% Fair	% Poor	Total Miles	RC Cost	RH Cost	PM Cost
2013	Asp	3.300	17.978	34.988	5.86	31.95	62.18	56.266	\$0	\$0	\$0
2014	Asp	21.094	0.000	35.172	37.49	0.00	62.50	56.266	\$38,978	\$0	\$361,016
2015	Asp	24.072	0.000	32.194	42.78	0.00	57.21	56.266	\$378,061	\$0	\$21,937
2016	Asp	26.905	0.000	29.361	47.81	0.00	52.18	56.266	\$370,519	\$0	\$29,480
2017	Asp	29.569	0.000	26.697	52.55	0.00	47.44	56.266	\$358,789	\$0	\$41,206
2018	Asp	32.201	0.000	24.065	57.23	0.00	42.76	56.266	\$365,238	\$0	\$34,763
2019	Asp	34.732	0.000	21.535	61.72	0.00	38.27	56.266	\$361,605	\$0	\$38,397
2020	Asp	37.098	0.000	19.168	65.93	0.00	34.06	56.266	\$348,343	\$0	\$51,657
2021	Asp	39.374	0.000	16.892	69.97	0.00	30.02	56.266	\$345,073	\$0	\$54,925
2022	Asp	41.541	0.000	14.726	73.82	0.00	26.17	56.266	\$338,279	\$0	\$61,713
2023	Asp	43.591	0.000	12.675	77.47	0.00	22.52	56.266	\$329,786	\$0	\$70,220

- Helps overall network
- Still all Good or Poor
- 77% G, 0% F, 23% P

# Comparing How To Spend \$200,000 Annually on Local Streets

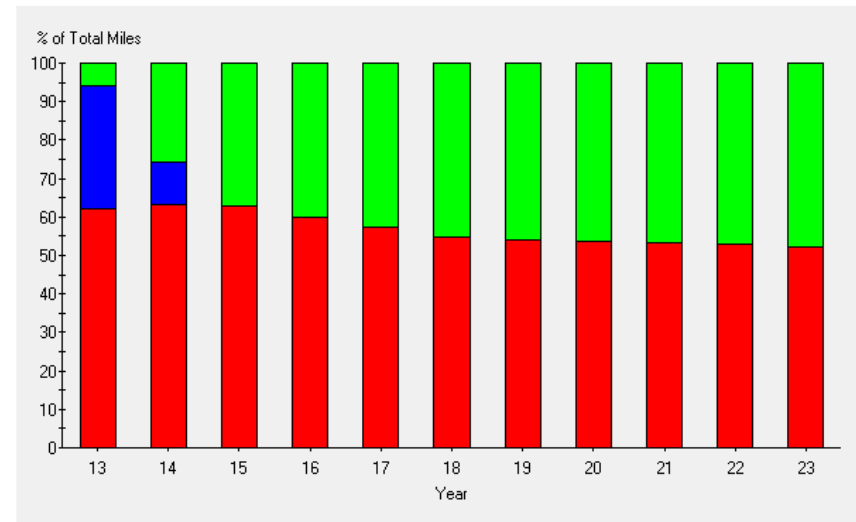
- Reconstruction Only vs. Mix of Fixes

Local \$200,000 Reconstruction Only - Asphalt-Standard PM-RH-RC Needed



Reconstruction

Local \$200,000 - Asphalt-Standard PM-RH-RC Needed



Mix of Fixes

# Level of Investment Needed

- Do Nothing not an alternative
- Overall, current street funding inadequate to improve, much less maintain, road network.
- Major Streets
  - \$150,000 per year maintains status quo after 10 years
  - \$350,000 per year eliminates Poor roads
- Local Streets
  - \$5,000 per year essentially Do Nothing
  - \$200,000 per year results in Good 48% and Poor 52%
  - \$1,500,000 per year needed to get 95% to good
  - Expensive to bend the curve upward because so many poor streets to start with
    - Classic example of why asset management is needed

# Outline

- Review of City's Program
- What is Street Asset Management
- What has been Accomplished
- Current Condition of Streets
- What Level of Investment is Needed
- **How do other Communities Fund Streets**
- Process Moving Forward

# How Do Other Communities Fund Streets?

- Benchmark survey done in Nov\Dec 2013
- Asked about a variety of street related items, including funding
- Peers
  - Ludington, Boyne City, Montague, Whitehall, Northville, Petoskey, Charlevoix, South Haven, Holland, Grand Haven, St. Joseph, Cadillac

# How Do Other Communities Fund Streets?

- 12 out of 26 had street asset management plan – 2 had State approval as of 2012
- 14 out of 26 had some sort of street millage (local or county)
- 15 out of 26 had some general fund contribution to streets (one income tax)
- 6 out of 26 has used a special assessment to fund streets

COMMUNITY	TOTAL MILES OF STREETS	STREET ASSET MGMT. PLAN	MILL \$	VOTED STREET MILLAGE	GENERAL FUND CONTRIBUTION TOWARD STREET MAINTENANCE	USE OF SPECIAL ASSESSMENT	ARE YOU A 20 MILL MAX HOME RULE CITY	TOTAL MILLS LEVIED
MANISTEE	47	Yes	\$190,000	No	No	No	Yes	18.45
LUDINGTON	49	No	\$268,000	No	2010 \$210,000 2011 \$185,000 2012 \$115,000 2013 \$128,000	No	Yes	15.4938
BOYNE CITY	36	No	\$161,000	4 Mill, 15 year county street millage, City gets 1 mill	Yes, subsidizes voted millage	No	Yes	15.51
MONTAGUE	25	Yes	\$79,000	No	Yes, 2 mill increase for infrastructure projects	No	Yes	16.75
WHITEHALL	26	Yes, but does not rate streets	\$86,000	No	Yes, \$97,000	No	Yes	12.77
NORTHVILLE	25	No, not state approved, in house street mgmt. plan	\$300,000	Yes, 1.76 mills \$528,000	No	No	15 Mill Max Home Rule City	15.3534
PETOSKEY	33.9	Yes	\$410,735	Yes, 3.8580 mills \$1,584,616	No	No	Yes	13.606
CHARLEVOIX	25	No	\$240,000	Yes, 2 mills infrastructure, 1 mill streets	No	No	15 Mill Max Home Rule City	12.0093



COMMUNITY	TOTAL MILES OF STREETS	STREET ASSET MGMT. PLAN	MILL \$	VOTED STREET MILLAGE	GENERAL FUND CONTRIBUTION TOWARD STREET MAINTENANCE	USE OF SPECIAL ASSESSMENT	ARE YOU A 20 MILL MAX HOME RULE CITY	TOTAL MILLS LEVIED
SOUTH HAVEN	37	No, rates streets every two years	\$367,000	Yes, 20 year .6282 \$230,000 Van Buren County street millage .9769 mills	Yes, DDA and LDFA funds	No	15 Mill Max	14.2371
HOLLAND	149	Yes	\$990,000	Yes, .5 mill \$500,000	No	No	Yes	15.1085
GRAND HAVEN	59.31	No, has a separate plan	\$500,000	Yes, 1 mill, 20 years for infrastructure	Yes, .6 General Obligation mills \$300,000	No	15 Mill Max Home Rule City	14.1 (1.84880 MSDDA)
ST. JOSEPH	43	No	\$400,000	No	1 mill dedicated to street improvements \$400,000	No	Yes	16.5344
CADILLAC	63.30	No	\$250,000	No	Yes, \$425,000 to Local Street	Yes, 10+ years ago to upgrade from gravel	15 Mill Max	17.0473 (1.9548 DDA)
STURGIS	51	Yes	\$260,000	3 mills for 10 years, 1 mill reimbursed from county-wide millage	2013 \$690,000 2014 \$0	No	No	13.0285
GROSSE POINTE	19	Yes	\$300,000	No	\$250,000 per year from Capital Projects Fund	No	Yes	13.6146 (includes .6989 for pool rep)
LOWELL	20.28	No	\$86,924	No	Yes, \$190,000	No	Yes	15.70
CLARE	22.59	No	\$67,000	Yes, ¾ mill	07/08 - \$92,000 08/09 - \$80,000 09/10 - \$125,000 10/11 - \$95,000	Yes, 20 mill HRC	Yes	17.5

COMMUNITY	TOTAL MILES OF STREETS	STREET ASSET MGMT. PLAN	MILL \$	VOTED STREET MILLAGE	GENERAL FUND CONTRIBUTION TOWARD STREET MAINTENANCE	USE OF SPECIAL ASSESSMENT	ARE YOU A 20 MILL MAX HOME RULE CITY	TOTAL MILLS LEVIED
					11/12 - \$20,000			
ROSEVILLE	129.01 26.41 Major 102.60 Local	Yes	\$852,274	No	No	No	Yes	18.6992
DUNDEE	23.99	Yes	\$162,000	Yes, 2.8889	No	Yes	No - GLV	9.811
MUSKEGON	188.34	Yes	\$570,000	No	\$550,000 annually	No	No	12.0865
KALKASKA	18.88	No, rates streets every 2 years	\$101,055	No vote required-levied 1.75 mills in 2013	No	No	No - GLV	14.75 (1 mill to DDA)
FRASER	42	Yes	0	0	0	Occasionally	Yes	18.3846
MIDDLEVILLE	17.22	No, but has Paser ratings for all streets	\$185,351	No vote required -levied 2.0 mills in 2013	Yes, \$100,000 in 2013 plus \$300,000 in bond funds	No	No - GLV	12.5
PORTLAND	24.71	Yes	\$77,975	No vote required -levied 1.0 Mills in 2013	No, City has an income tax which it dedicates to street improvements.	Partial – ½ of asphalt & base costs to upgrade from gravel.	15 Mill Max	13.6574
DEWITT	22.15	Yes	\$200,000	No	Yes, \$125,000 annually	No	Yes	13
PAW PAW	21.92	Not yet	\$382,245	Yes, voted at 5 mills, now at 4.529 mills	None	Yes	GLV	15.8551 with 11.3252 general, rest street

# Peer Tax Burdens

- Benchmark survey done in Nov\Dec 2013
- Asked about relative millage rates
  - Local
  - County
  - School
- Millage rates are only part of the story
  - What services are being provided
  - What is the community's tax base
  - What is the average home value

## LOCAL MILLAGE / TAX BURDEN

MILLAGE	MANISTEE	LUDINGTON	BOYNE CITY	SOUTH HAVEN	GRAND HAVEN	NORTHVILLE	CADILLAC	PETOSKEY	CHARLEVOIX
General Operating	17.2957	11.5675		10.2860	10.4814	13.5864		7.6707	9.0500
Refuse	1.1500	2.7762		1.2000	0	0		.4890	.9000
Public Safety Pension	0	1.1501		0	0	0		0	0
Streets	0	0		1.5813	0	1.7670		3.8580	0
Library	0	0		.5900	0	1.3913		1.8141	0
Drug Enforcement	0	0		.6798	0	0		0	0
Public Transportation	0	0		0	0	0		0	0
Comm Ctr/Museum/Arts	0	0		0	1.0300	DIA .2000		0	0
Infrastructure Debt	0	0		0	1.0000	0		0	2.0593
Public Improvements	0	0		0	.7500	0		0	0
Invasive Species	0	0		0	0	0		0	0
DDA	0	0		0	1.8448	1.8255		0	1.3631
Parks / Recreation / Fire Authority	0	Fire .3000		0	County .3165	Wayne .2459 Metro .2146		0	.3271
Zoo		0		0	0	.1000		0	0
<b>Total City Millage:</b>	<b>18.4457</b>	<b>15.7938</b>		<b>14.3371</b>	<b>15.4227</b>	<b>19.3307</b>		<b>13.8318</b>	<b>13.6995</b>
County Operating	5.500	5.6797		4.4719	3.600	6.6380		4.8500	4.7000
County Ambulance	0	0		.9402	0	0		.2500	0
County Roads	0	0		.9769	0	0		0	1.0000
Library	1.000	.4947		0	1.0988	0		.4700	1.8179
Medical Care Facility	.5000	.9715		.3305	0	0		0	.1750
911 / Recycling	.8000	0		.5351	.4400	.9381		0	.1500
Transportation	.3276	1.0000		.2480	.6000	0		0	.2500
Council on Aging	.3000	.2500		.2500	.2497	0		.5000	.6000
<b>Total County Millage</b>	<b>8.4276</b>	<b>8.3959</b>		<b>7.7526</b>	<b>5.9885</b>	<b>7.5761</b>		<b>6.0700</b>	<b>8.6929</b>
ISD	2.3000	3.5720		5.9728	5.5234	3.4643		2.7781	2.7813
Community College	3.0907	3.0907		1.7854	0	1.7967		2.3800	0
SET	6.0000	6.0000		6.0000	6.0000	6.0000		6.0000	6.0000
School Debt	2.3800	1.8900		3.2500	3.7000	5.3000		3.6200	2.9150
<b>Total School Millage:</b>	<b>13.7707</b>	<b>14.5527</b>		<b>17.0082</b>	<b>15.2234</b>	<b>16.5610</b>		<b>14.7781</b>	<b>11.6963</b>
<b>Total PRE Rate</b>	<b>40.6440</b>	<b>38.7424</b>		<b>39.0979</b>	<b>36.6346</b>	<b>43.4678</b>		<b>34.6799</b>	<b>34.0887</b>

# General Fund Breakdown

## BREAKDOWN / PERCENTAGE OF GENERAL FUND

DEPARTMENT	MANISTEE	LUDINGTON	BOYNE CITY	SOUTH HAVEN	GRAND HAVEN	NORTHVILLE	CADILLAC	PETOSKEY	CHARLEVOIX
Public Safety	30%	25.6%		45%	36%	53%		36.42%	46%
DPW/Parks	24%	13.8%		26%	29%	11%		34.93%	34%
Other	33%	55.7%		29%	35%	36%		28.7%	20%
Debt Service	13%	4.9%		0%	0%	0%		0%	0%

- General fund comparisons can be tricky
  - Manistee records GO Debt in General Fund; some communities use a debt service fund
  - Mix of services can be different, or accounted for in a different fund
  - Shared costs may be allocated differently

# Street Funding Options for Manistee

(In addition to Street funds)

- Grants
- General Fund Allocation
  - fund balance or annual appropriation
- Special Assessment
- Levy millage below Headlee Cap .4655
  - \$88,000
- Headlee Override 2.2388
  - \$425,000

# Funding Options for Manistee

(In addition to Street funds)

- Voted Bond Debt (Millage)
- Capital Improvement Fund
  - \$290,000 committed next four years, drops off to \$220,000 after that thru 2026-2027
  - Unobligated CIF:
    - \$50K Years 1-3; \$90K Year 4; \$120K Years 6-10
  - No other projects could be funded
- Oil & Gas Fund
  - override spending rule to tap “excess earnings”

# Takeaways

- City has sophisticated & award-winning Street Asset Management program
- Streets have improved over last five years
- Streets compare favorably with peer communities
- Investment level last five years is not sustainable
  - 2012 was high point in network condition
- Opportunity for preventive maintenance is large, but time window is closing
- Additional funding sources needed to maintain and/or improve network.



# Outline

- Review of City's Program
- What is Street Asset Management
- What has been Accomplished
- Current Condition of Streets
- What Level of Investment is Needed
- How do other Communities Fund Streets
- **Process Moving Forward**

# Next Steps

- 2014 Strategic Plan
- 2014-2015 Budget
- 2014 Construction Season

# Questions

